

## Public Document Pack

# COUNCIL MEETING

Wednesday, 16th September,  
2015  
at 2.00 pm

Council Chamber - Civic Centre

### **This meeting is open to the public**

#### **Members of the Council**

The Mayor – Chair

The Sheriff – Vice-chair

Leader of the Council

Members of the Council (See overleaf)

#### **Contacts**

Head of Legal and Democratic Services

Richard Ivory

Tel 023 8083 2794

Email: [richard.ivory@southampton.gov.uk](mailto:richard.ivory@southampton.gov.uk)

Democratic Services Manager

Sandra Coltman

Tel: 023 8083 2718

Email: [sandra.coltman@southampton.gov.uk](mailto:sandra.coltman@southampton.gov.uk)

<b>WARD</b>	<b>COUNCILLOR</b>	<b>WARD</b>	<b>COUNCILLOR</b>
<b>Bargate</b>	Bogle Noon Tucker	<b>Millbrook</b>	Denness Furnell Galton
<b>Bassett</b>	Hannides B Harris L Harris	<b>Peartree</b>	Houghton Keogh Lewzey
<b>Bevois</b>	Barnes-Andrews Burke Rayment	<b>Portswood</b>	Norris Claisse O'Neill
<b>Bitterne</b>	Jordan Letts Lloyd	<b>Redbridge</b>	McEwing Pope Whitbread
<b>Bitterne Park</b>	Fuller Inglis White	<b>Shirley</b>	Chaloner Coombs Kaur
<b>Coxford</b>	Morrell Spicer Thomas	<b>Sholing</b>	Hecks Jeffery Wilkinson
<b>Freemantle</b>	Moulton Parnell Shields	<b>Swaythling</b>	Mintoff Painton Vassiliou
<b>Harefield</b>	Daunt Fitzhenry Smith	<b>Woolston</b>	Chamberlain Hammond Payne

## PUBLIC INFORMATION

### **Role of the Council**

The Council comprises all 48 Councillors. The Council normally meets six times a year including the annual meeting, at which the Mayor and the Council Leader are elected and committees and sub-committees are appointed, and the budget meeting, at which the Council Tax is set for the following year.

The Council approves the policy framework, which is a series of plans and strategies recommended by the Executive, which set out the key policies and programmes for the main services provided by the Council. It receives a summary report of decisions made by the Executive, and reports on specific issues raised by the Overview and Scrutiny Management Committee. The Council also considers questions and motions submitted by Council Members on matters for which the Council has a responsibility or which affect the City.

## **PUBLIC INVOLVEMENT**

**Questions:-** People who live or work in the City may ask questions of the Mayor, Chairs of Committees and Members of the Executive. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.8)

**Petitions:-** At a meeting of the Council any Member or member of the public may present a petition which is submitted in accordance with the Council's scheme for handling petitions. Petitions containing more than 1,500 signatures (qualifying) will be debated at a Council meeting. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.1)

**Representations:-** At the discretion of the Mayor, members of the public may address the Council on any report included on the agenda in which they have a relevant interest. Any member of the public wishing to address the meeting should advise the Democratic Support Officer (DSO) whose contact details are on the front sheet of the agenda.

**Deputations:-** A deputation of up to three people can apply to address the Council. A deputation may include the presentation of a petition. (See the Council's Constitution ref Part 4 Council Procedure Rules 10.7)

## **MEETING INFORMATION**

**Use of Social Media:-** The Council supports the video or audio recording of meetings open to the public, for either live or subsequent broadcast. However, if, in the Chair's opinion, a person filming or recording a meeting or taking photographs is interrupting proceedings or causing a disturbance, under the Council's Standing Orders the person can be ordered to stop their activity, or to leave the meeting

**Mobile Telephones** – Please switch your mobile telephones to silent whilst in the meeting.

**Fire Procedure** – In the event of a fire or other emergency, a continuous alarm will sound and you will be advised by Council officers what action to take.

### **Southampton City Council's Priorities:**

- Jobs for local people
- Prevention and early intervention
- Protecting vulnerable people
- Affordable housing
- Services for all
- City pride
- A sustainable Council

**Access** – Access is available for disabled people. Please contact the Council Administrator who will help to make any necessary arrangements

**Smoking policy** – The Council operates a no-smoking policy in all civic buildings

### **Proposed dates of meetings (Municipal year 2015/16)**

<b>2015</b>	<b>2016</b>
15 July	10 February (Budget)
16 September	16 March
18 November	18 May (AGM)*

\*Date subject to the election schedule

## **CONDUCT OF MEETING**

### **FUNCTIONS OF THE COUNCIL**

The functions of the Council are set out in Article 4 of Part 2 of the Constitution

### **BUSINESS TO BE DISCUSSED**

Only those items listed on the attached agenda may be considered at this meeting.

### **RULES OF PROCEDURE**

The meeting is governed by the Council Procedure Rules as set out in Part 4 of the Constitution.

### **QUORUM**

The minimum number of appointed Members required to be in attendance to hold the meeting is 16.

## **DISCLOSURE OF INTERESTS**

Members are required to disclose, in accordance with the Members' Code of Conduct, **both** the existence **and** nature of any "Disclosable Pecuniary Interest" or "Other Interest" they may have in relation to matters for consideration on this Agenda.

### **DISCLOSABLE PECUNIARY INTERESTS**

A Member must regard himself or herself as having a Disclosable Pecuniary Interest in any matter that they or their spouse, partner, a person they are living with as husband or wife, or a person with whom they are living as if they were a civil partner in relation to:

- (i) Any employment, office, trade, profession or vocation carried on for profit or gain.
- (ii) Sponsorship: Any payment or provision of any other financial benefit (other than from Southampton City Council) made or provided within the relevant period in respect of any expense incurred by you in carrying out duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
- (iii) Any contract which is made between you / your spouse etc (or a body in which the you / your spouse etc has a beneficial interest) and Southampton City Council under which goods or services are to be provided or works are to be executed, and which has not been fully discharged.
- (iv) Any beneficial interest in land which is within the area of Southampton.
- (v) Any license (held alone or jointly with others) to occupy land in the area of Southampton for a month or longer.
- (vi) Any tenancy where (to your knowledge) the landlord is Southampton City Council and the tenant is a body in which you / your spouse etc has a beneficial interests.
- (vii) Any beneficial interest in securities of a body where that body (to your knowledge) has a place of business or land in the area of Southampton, and either:
  - a) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body, or
  - b) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you / your spouse etc has a beneficial interest that exceeds one hundredth of the total issued share capital of that class.

### **Other Interests**

A Member must regard himself or herself as having an, 'Other Interest' in any membership of, or occupation of a position of general control or management in:

Any body to which they have been appointed or nominated by Southampton City Council

Any public authority or body exercising functions of a public nature

Any body directed to charitable purposes

Any body whose principal purpose includes the influence of public opinion or policy

## **Principles of Decision Making**

All decisions of the Council will be made in accordance with the following principles:-

- proportionality (i.e. the action must be proportionate to the desired outcome);
- due consultation and the taking of professional advice from officers;
- respect for human rights;
- a presumption in favour of openness, accountability and transparency;
- setting out what options have been considered;
- setting out reasons for the decision; and
- clarity of aims and desired outcomes.

In exercising discretion, the decision maker must:

- understand the law that regulates the decision making power and gives effect to it. The decision-maker must direct itself properly in law;
- take into account all relevant matters (those matters which the law requires the authority as a matter of legal obligation to take into account);
- leave out of account irrelevant considerations;
- act for a proper purpose, exercising its powers for the public good;
- not reach a decision which no authority acting reasonably could reach, (also known as the “rationality” or “taking leave of your senses” principle);
- comply with the rule that local government finance is to be conducted on an annual basis. Save to the extent authorised by Parliament, ‘live now, pay later’ and forward funding are unlawful; and
- act with procedural propriety in accordance with the rules of fairness.

Head of Legal and Democratic Services  
Richard Ivory  
Civic Centre, Southampton, SO14 7LY

Tuesday, 8 September 2015

**TO: ALL MEMBERS OF THE SOUTHAMPTON CITY COUNCIL**

You are hereby summoned to attend a meeting of the COUNCIL to be held on WEDNESDAY, 16TH SEPTEMBER, 2015 in the COUNCIL CHAMBER CIVIC CENTRE at 2:00pm when the following business is proposed to be transacted:-

**1 APOLOGIES**

To receive any apologies.

**2 MINUTES** (Pages 1 - 18)

To authorise the signing of the minutes of the Council Meeting and the Extraordinary Council Meeting held on 15 July, 2015, attached.

**3 ANNOUNCEMENTS FROM THE MAYOR AND LEADER**

Matters especially brought forward by the Mayor and the Leader.

**4 DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS**

To receive any requests for Deputations, Presentation of Petitions or Public Questions.

**5 EXECUTIVE BUSINESS** (Pages 19 - 32)

Report of the Leader of the Council, attached.

**6 MOTIONS**

(a) Councillor White to move:

The City Council recognises the CCG desire to improve the Community Services within the City but because of the lack of Health services on the East and associated transport problems we request that those Walk In facilities at the Bitterne Walk In Centre be maintained. Furthermore the minimal savings (less than 0.3% of the CCG Budget) from the Walk In Centre closure be found from services in general rather than lose a service valued by those on the East.

(b) Councillor Lewzey to move:

This Council supports the aim of reducing the stigma and resulting discrimination often experienced by people affected by mental health issues. We support the 'Time to Change' campaign being planned for the weeks around World Mental Health Day on

10<sup>th</sup> October 2015 to publicise the need to change the way that we all behave towards people who have mental health issues.

Public understanding of the reality of mental health issues has been improving in recent years but much remains to be done. One in four of us will experience a significant mental health concern. Each of those people will have family members or other close relationships who will be affected as a result. All of us will know someone as family or friend, or study with someone or work with someone who is affected. Mental health issues can affect young people, people of working age or older people. The impact on people in family, working, educational or social life can be profound.

We recognise that if we are to be successful in changing stigma and discrimination we need all parts of the city's population and organisations to contribute. This will be of special concern to people who use services, carers and organisations working in partnership to provide help with mental health.

Since mental health is everyone's business Council Members, together with others in Southampton, will be offered the chance to attend a number of events and activities during October.

Of special note is the initiative being taken by OSMC and the special City Council Scrutiny Panel that will be looking at the situation for people with dementia in Southampton and how the City is progressing in order to become a fully Dementia-friendly city.

(c) Councillor Fuller to move:

This Council recognises the important role libraries play in the social fabric of our city and calls on the Executive to commit to keeping Southampton's library buildings open. The contribution libraries make cannot simply be measured in the number of books borrowed. Many of our libraries have also developed into vibrant community centres, without any additional cost to the Council. These centres have become vital community hubs that have enriched and helped bond local communities. A safe and secure place for children, an enriching and motivating environment, a place for getting back on your feet or simply somewhere to reflect quietly - our libraries provide all of these and our residents need and deserve them.

NOTE: This motion has been submitted under Council Procedure Rule 16 as it was considered at a Council meeting on 18 March 2015 (i.e. in the past six months) and as required, the notice of motion has been signed by one third of the Members of the Council.

## **7 QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR**

To consider any question of which notice has been given under Council Procedure Rule 11.2.

## **8 APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES**

To deal with any appointments to Committees, Sub-Committees or other bodies as required.

**9 DEVELOPING PROPOSALS FOR DEVOLVED POWERS AND RESPONSIBILITIES**

□ (Pages 33 - 48)

Report of the Leader of the Council seeking approval to develop a proposal, with the other Hampshire and Isle of Wight Councils, to bring about devolution of powers and responsibilities from Central Government to the wider Hampshire area, attached.

**10 EDUCATION AND CHILDREN'S SOCIAL CARE CAPITAL PROGRAMME 2015/16 & 2016/17** (Pages 49 - 58)

Report of the Cabinet Member for Education and Children's Social Care summarising the key programmes and projects relating to school expansion, repair and maintenance, seeking approval to additions to the overall programme and approval to spend on key projects, attached.

**11 EXPANSION OF SPRINGWELL SPECIAL SCHOOL** (Pages 59 - 64)

Report of the Cabinet Member for Education and Children's Social Care detailing proposals and costs for a multi-phase expansion of Springwell Special School to meet current and forecast demand, attached.

**12 OVERVIEW AND SCRUTINY: SUMMARY OF CALL IN ACTIVITY**

To note that Call-In has been received regarding the Libraries Report which will be submitted to Overview and Scrutiny Management Committee on 10 September and will be reported to Council on the next scheduled Call-In Report date.

NOTE: There will be prayers by Reverend Doctor Julian Davies in the Mayor's Reception Room at 1.45 pm for Members of the Council and Officers who wish to attend.



Richard Ivory  
Head of Legal and Democratic Services



# Agenda Item 2

To authorise the signing of the minutes of the Council Meeting and the Extraordinary Meetings held on 15 July 2015.

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### SOUTHAMPTON CITY COUNCIL

#### MINUTES OF THE EXTRAORDINARY COUNCIL MEETING HELD ON 15 JULY 2015

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Present:

The Mayor, Councillor Norris  
The Sheriff, Councillor McEwing  
Councillors Barnes-Andrews, Bogle, Burke, Chaloner, Chamberlain, Claisse,  
Coombs, Daunt, Denness, Fitzhenry, Fuller, Furnell, Galton, Hammond, Hannides,  
B Harris, L Harris, Hecks, Houghton, Inglis, Jeffery, Jordan, Kaur, Keogh, Letts,  
Lewzey, Lloyd, Mintoff, Morrell, Moulton, Noon, O'Neill, Painton, Parnell, Payne,  
Pope, Rayment, Shields, Spicer, Thomas, Tucker, Vassiliou, Whitbread, White and  
Wilkinson

24. APOLOGIES

Apologies for absence were submitted on behalf on Councillor Smith.

25. HONORARY ALDERMAN

RESOLVED unanimously:

That in pursuance of the provisions of Section 249(1) of the Local Government Act 1972, the office of Honorary Alderman be conferred on former Councillor Adrian Vinson in recognition of his eminent service to the City and his name be recorded in the Roll of Honorary Aldermen.

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### SOUTHAMPTON CITY COUNCIL

#### MINUTES OF THE COUNCIL MEETING HELD ON 15 JULY 2015

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#### Present:

The Mayor, Councillor Norris  
The Sheriff, Councillor McEwing  
Councillors Barnes-Andrews, Bogle, Burke, Chaloner, Chamberlain, Claisse, Coombs, Daunt, Denness, Fitzhenry, Fuller, Furnell, Galton, Hammond, Hannides, B Harris, L Harris, Hecks, Houghton, Inglis, Jeffery, Jordan, Kaur, Keogh, Letts, Lewzey, Lloyd, Mintoff, Morrell, Moulton, Noon, O'Neill, Painton, Parnell, Payne, Pope, Rayment, Shields, Spicer, Thomas, Tucker, Vassiliou, Whitbread, White and Wilkinson

#### 26. APOLOGIES

Apologies for absence were submitted on behalf of Councillor Smith.

#### 27. MINUTES

RESOLVED that the minutes of the Council meeting together with the minutes of the Extraordinary Council meeting held on 20<sup>th</sup> May, 2015, be approved and signed as correct records.

#### 28. ANNOUNCEMENTS FROM THE MAYOR AND LEADER

##### **(i) Combined Authority**

The Leader updated Members on the ongoing discussions concerning the formation of a combined Hampshire and IOW Authority. He informed Members that a number of discussions had been held. The matter had been discussed at the last two Group Leaders' meetings and at a meeting with the Leader of Hampshire County Council on 17<sup>th</sup> June. At the meeting of the Hampshire and IOW Local Government Association held on 19<sup>th</sup> June, a motion, proposed by the Leader of Portsmouth City Council had been passed that a letter be sent to the Secretary of State indicating the Authorities' interest. The matter would now be submitted to the September Council meeting for debate.

##### **(ii) July Budget**

The Leader referred to the July Budget and the consequences that would result for the Council. Initiatives such as the living wage would have an impact on the cost of social care and the new right to buy initiatives would have an impact on the Housing Revenue Account Business Plan. The Leader felt it important for Members to be aware that these changes together with impacts such as the 7% decrease in Public Health financing would have significant implications on the Council's budget.

29. DEPUTATIONS, PETITIONS AND PUBLIC QUESTIONS

It was noted that no deputations, petitions or public questions had been received.

30. EXECUTIVE BUSINESS

The report of the Leader of the Council was submitted setting out the details of the business undertaken by the Executive.

The Leader and the Cabinet made statements and responded to Questions.

The following questions were then submitted in accordance with Council procedure Rule 11.1

**1. Revenue Balances for Secondary School Academies**

Question from Councillor Keogh to Councillor Jeffery

Can the Cabinet Member for Education and Children's Social Care provide the revenue balances held by the Academy secondary schools in the City for the year end 31<sup>st</sup> August 2013, 2014 and the most up to date for 2015?

Answer

Unfortunately as academy schools are not maintained by the local authority, this information is not held routinely by the Council. Information on Academy balances could be sought by Council staff from accounts filed or through requesting this information directly from the Academies themselves. A link to a website that contains all of the accounts filed by Academies is available should it be desired.

However, it should be noted that the balances held by Academies are not public information save what has been shared within the accounts and therefore the schools themselves are under no obligation to provide this information. The nature of balances held by Academies is very different to those held by maintained schools. Academy balances could include provisions for future or past and as yet unpaid liabilities whilst this is not the case for Maintained Schools, thereby leaving a disparity in the data that would make comparison very difficult to reliably achieve.

In essence we could seek to obtain the information, but it is my view that it will be of restricted usefulness, particularly if used for comparison with maintained school balances. Therefore, I do not feel it would not be an effective use of officer time to undertake this task, at a time of competing demands.

**2. Day and Respite Services**

Question from Councillor White to Councillor Shields

As the changes to Day and Respite Services were initially proposed to be implemented on the 1<sup>st</sup> April can the Cabinet Member indicate the new time scales for implementation and what effect have the delays had on the Budget?

Answer

On 20 January 2015, Cabinet confirmed that no day or respite service would be closed or withdrawn until all assessments had been completed and individuals with eligible social care needs had been supported to move to suitable alternatives.

These comprehensive assessments are scheduled to be completed by 31 July 2015 and will be used to inform a new time scale for implementation, which will be considered by Cabinet on 15 September 2015.

On 11 June 2015, it was reported to the Overview and Scrutiny Management Committee, that a review of the budget savings was necessary because additional time has been needed to ensure that clients' assessed needs can be satisfactorily met by suitable alternatives, in line with the commitments made by Cabinet, and some individuals have transferred to alternative services, while existing ones remain open.

I am now able to confirm that the impact on the budget is that the savings of £370,000 in 2015/16 originally associated with the restructure of day and respite services are no longer forecast to be achieved in the current financial year.

### **3. Consultation on changes to Day Services**

Question from Councillor White to Councillor Shields

During the consultation re the changes to Day Services a system of co-production was undertaken. Can the Cabinet Member indicate any changes or new schemes/proposals that have evolved as a result of this approach?

Answer

The co-production, which ran alongside the public consultation and was known as the "Working Together Group", has developed the following:

- Improved information and knowledge about Direct Payments, which has fed in to a separate review of Direct Payments being carried out by Adult Social Care, SPECTRUM CIL and its partners;
- Proposals for the involvement of service users, staff and others in quality audits of services delivered by independent and private providers – this is being implemented by the Integrated Commissioning Unit as part of its wider work on quality assurance;
- Proposals for how existing external organisations, such as Consult and Challenge and Healthwatch Southampton, can be involved in the development of new and alternative service provision;
- Feedback from working together groups about transport into the wider review of transport across the City;

- Support and catalyst for a number of local providers and staff groups to explore the potential of expanding and developing social enterprise opportunities; and
- Developing a community based carer assessment service in response to carers' requests for this to happen.

In addition to the above, Adult Social Care, Southampton Mencap and Choices Advocacy have supported a Review Oversight Group, which has helped to ensure that individuals' views are recognised and has led to a successful event where providers showcased various alternative day services currently on offer across the city.

#### **4. Driver Monitoring Software**

Question from Councillor Galton to Councillor Rayment

Can the Cabinet Member provide an update on where we are with the use of driver monitoring software on Council vehicles to provide increased fuel efficiency within the fleet?

Answer

The use of driver monitoring software may form part of fleet savings proposals to be delivered over the next 3 years. This would be subject to there being a business case and following consultation with staff and trade unions.

#### **5. Domestic Waste Collection Performance Targets**

Question from Councillor Moulton to Councillor Rayment

How many complaints has the Council had relating to domestic waste collection this year and how does this compare to the Council's performance targets?

Answer

As of 9 July 2015, there had been 57 complaints about the Waste and Recycling Collection Service with an annual performance target of no more than 120 first stage service complaints.

The service also measures service failure in terms of missed collections per 100,000 population (a benchmark that is used by other authorities). Between 1 April - 30 June 2015, an average of 37 missed collections per 100,000 population has been reported against a target is 30.

#### **6. Domestic Waste Collection Budget**

Question from Councillor Moulton to Councillor Rayment

Can the Cabinet Member explain why the Council's domestic waste collection budget has been going over budget in recent times and what is being done to address the issue?



Answer

There have been overspends in the waste collection budgets over the last few years due to two main factors:

- There has been a significant overspend in the cost of agency staff recruited to cover sickness absences. The original budget was set a number of years ago with an assumption that a 5% sickness rate could be achieved across the Council. The actual sickness rate for the service at the time was around 12%. Sickness levels have since been reduced and are currently around 8 - 9 %, the national average for the waste industry. Service managers are actively working with HR to further reduce levels of sickness and the dependency on agency cover.
- The budget also includes income from collected recycling. There have been significant reductions in income from recyclable materials over the last few years as commodity prices have dropped. This has been further exacerbated by the closure of a number of large reprocessing facilities in the UK. It is hoped that the continued economic recovery will lead to an increase in commodity prices and therefore recyclables and allow the Council to secure more income. We are continuing to actively encourage residents to recycle more as this also reduces the cost of disposal.

## **7. Letter to Secretary of State for Communities and Local Government 24 June 2015**

Question from Councillor Pope to Councillor Letts

What authority was the Leader acting upon when he gave his support to devolution in the letter that went to the Secretary of State for Communities and Local Government on 24 June 2015, which claims to have "the full agreement of each Leader"?

The same letter claims that "local authorities committed to put to their Councils a resolution to this effect". When is it intended to allow Members of this Council to debate and vote on any devolution and, when making this further commitment, what authority was the Leader acting on?

Answer

As mentioned earlier in my Leader's announcement, there have been ongoing discussions concerning the formation of a combined Hampshire and IOW Authority. The matter will now be submitted to the September Council meeting for consideration and debate.

## **8. Agreements with Conservative Authorities in Hampshire**

Question from Councillor Pope to Councillor Letts

When did the Leader receive permission from the Labour Group or the Cabinet to make agreements with Conservative Authorities, as is stated in the letter to the Secretary of State from the leaders of all Hampshire Authorities?

Answer

In May, I was voted the Leader of the Council.

## **9. Future of Southampton's Libraries**

Question from Councillor Pope to Councillor Kaur

After so many delays over several Cabinet members and several years, why has there been a further delay and no statement yet on the future of Southampton's libraries, when the consultation was due to go to Full Council in July 2015?

Answer

The Cabinet is due to make a decision on the future of Southampton's libraries on August 18<sup>th</sup>. The forward plan item was published on 8<sup>th</sup> July. The future of the library service and the outcome of the consultation is a matter of significant interest, and it is right that it is given appropriate consideration.

## **10. Children's and Adults Safeguarding**

Question from Councillor Pope to Councillors Jeffery and Shields

What length of time would you feel is appropriate for safeguarding questions from elected members to be answered by officers, when it is alleged that children's or adults' lives may be at risk?

Answer

### **Councillor Shields – Cabinet Member for Health and Adult Social Care:**

In the event that a Member identifies that a vulnerable adult's life may be at risk, I would expect an initial response to be made on the same day that the query was raised. I am confident that officers will respond immediately to concerns of this nature and to keep Members informed, as appropriate. I am sure that Cllr Pope will appreciate that some cases will inevitably take longer to resolve and to ensure that the vulnerable adult is safe.

If there is a particular case which the elected member is concerned about then I encourage him to draw that case to my attention or that of the Acting Director so that matters can be expedited.

### **Councillor Jeffery – Cabinet Member for Education and Children's Social Care:**

Nothing further to add. If any Member is concerned and not getting a response, they should raise the matter with the Cabinet Member.

## **11. Road Repair Programme**

Question from Councillor Hecks to Councillor Letts

Back in September, as Leader, you asked Members to put forward up to five residential roads for inclusion in the Executive's Road Repair Programme for the next period. I put forward two suggestions but have heard nothing as to the outcome of those suggestions. At that time you said suggested that, and I quote 'the use of local knowledge and circumstance not to say a little common sense' would assist in drawing up the programme. Would you please update Council on the progress, if any, of your initiative and whether 'local knowledge and common sense' has had any effect on the outcome – if indeed there is an outcome?

Answer

We are keen to use local knowledge from members to help us form our roads investment programmes. All of the suggestions made by Members and residents were added to the detailed technical and observed information we already had. This played a significant part in forming this year's road re-surfacing programme and the Executive's intended 3 year programme, which was published at Cabinet in March. The roads put forward by members were given extra weighting in the selection process. 27 out of the 60 unclassified (residential) roads programmed for resurfacing in our three year programme were nominated by Members and residents through our consultation exercise.

Our programme is based on a commitment that 50% of the money available will spent will be on the worst 'red' roads and 10% will be spent on improving poor quality concrete based roads in residential areas. The rest will be spent on preventing roads from declining further and thus preventing far more expensive repairs in the future.

This initiative has been so successful that we are intending to further develop and re-run it this year and I would be grateful if Members would take the time to contribute again.

## **12. Road Surface Kathleen Road**

Question from Councillor Hecks to Councillor Rayment

Is the Cabinet Member aware of the appalling state of the road surface at the Bursledon Road end of Kathleen Road? There have been a number of minor pothole infills done but the surface continues to deteriorate at an alarming rate. If the Cabinet Member is not aware, why not and, if she is, then what is she going to do to carry out substantial, meaningful and long lasting resurfacing of this disgracefully bad stretch of highway?

Answer

We are aware of the issues raised and it is being closely monitored and. Engineering advice is that it is reasonably structurally sound.

The state of the surface and drainage issues mean that this stretch of road is, however, earmarked for a major resurfacing and drainage scheme. It is currently envisaged that this work will take place in the 2018-19 year and in the meantime

we will repair any potholes which develop. The Executive has committed to significantly increasing spending on residential roads to £2.5m per annum for the next 3 years but we are dealing with a major backlog of repairs which has built up over many years and this road is part of that backlog.

### **13. Cyclists riding on pavements**

Question from Councillor O'Neill to Councillor Rayment

Increasing numbers of people are being seen riding bicycles on the pavements around Southampton. Recently an 87 year old woman was knocked down and injured by a cyclist riding their bicycle on the pavement in Portswood. What is the Council's policy regarding cyclists riding on pavements?

Answer

Cycling on the pavements is only permitted where there is a sign showing that the route is shared with pedestrians or segregated from pedestrians. In short, it is illegal to cycle on a pavement alongside a road, unless it has been marked as a cycle track.

The Police do target hot spots and use PCSO's to issue penalty tickets where appropriate. The maximum court fine is £500 or the police can issue a £50 fixed penalty notice (FPN).

In addition to this we (as a Highway Authority) monitor accidents and work with other agencies including the police, and fire service representatives as well as Balfour Beatty our highways maintenance partner.

### **14. HMO Licensing**

Question from Councillor O'Neill to Councillor Payne

Numerous visitors returning to Southampton have commented on the decline in the appearance of the City particularly in those areas where there are high concentrations of HMOs. Has the Council considered the use of HMO licensing to improve the accountability and responsibility of tenants and landlords to their neighbouring residents?

Answer

The Council shares concerns about the impact of HMOs on neighbourhoods in the City especially in areas where there are concentrations of this type of accommodation. The principal aim of HMO licensing is to ensure that properties are safe, meet required standards and are well managed. Each licence that is issued sets out the Council's expectations and any improvements that are needed; good progress is being made in the existing designation and where enforcement work has been completed on a street by street basis there are early signs that the areas are improving. This now needs to be sustained and we need to work across the whole area, dealing robustly with those who fail to licence or breach their licence conditions. Key to success to date has been the work of the HMO wardens whose role is to improve the street scene and reduce nuisance

for example ensuring the removal of surplus/extended stay letting boards and waste in gardens/front yards. Enforcement action when appropriate is important; we have had 4 successful convictions to date. Effective partnership working is essential; we have a successful landlord forum with local landlord associations and work closely with both universities and a range of Council services.

### **15. Above Bar Street**

Question from Councillor O'Neill to Councillor Rayment

The road outside the new cultural quarter development is in a terrible state and I have had reports that it has become treacherous for bicycles and road vehicles alike. When is this piece of road due to be repaired?

Answer

Work to repair Above Bar Street will begin on the 16 August and is expected to take 6 weeks.

### **16. Steering Group – Millbrook and Maybush Regeneration Project**

Question from Councillor Pope to Councillor Payne

Is the Steering Group for the Millbrook and Maybush Regeneration Project a decision-making body under the Local Government Act 1972?

Answer

The primary function of the Steering Group is to represent the interests of Millbrook and Maybush residents in the development of a Framework for Estate Regeneration for the area. It is not a decision making body as defined under the 1972 act listed above. The group acts as sounding board for design ideas, providing feedback and positive suggestions for regenerating the estate. Meetings are not open to members of the public, though the group is considering whether to hold one or two sessions in public each year to report back to the community. There is representation on the group of local ward members, the Maybush Triangle and Area Tenants and Residents Association along with local residents and traders.

**In accordance with Council Procedure Rule 12.9 Questions 17 – 22 were unable to be submitted due to the timeframe allotted for this item.**

## 31. MOTIONS

### **(a) Estate Regeneration**

Councillor Payne moved and Councillor Furnell seconded:

“This Council recognises that the Government's drive to extend right to buy to housing associations may leave those associations struggling to replace sold stock, impacting on their future budgets. As a consequence, affordable housing supply in Southampton

may suffer with the loss of existing homes, and housing associations being less inclined to borrow more money to create new ones.

Council notes that this outcome makes it less likely that housing associations would be able to take on properties in the City created by estate regeneration projects, placing a greater onus on the Council being a direct housing provider itself.

On the subject of estate regeneration, Council pledges its support and thanks to members of the Townhill Park stakeholder group. It also pledges full backing for the newly formed stakeholder group in Millbrook chaired by Cllr Cathie McEwing and welcomes that residents and other local stakeholders will take a leading role in shaping the estate's future".

With the consent of the Mayor, Honorary Alderman Baillie addressed the Council on concerns regarding the estate regeneration programme.

UPON BEING PUT TO THE VOTE THE MOTION WAS DECLARED CARRIED  
RESOLVED that the motion be approved.

#### **(b) Southampton's Heritage**

Councillor Bogle moved and Councillor Tucker seconded:

"This Council notes that Southampton benefits from a rich and varied history, and that there is a strong interest in heritage in the City, illustrated by the many groups and initiatives that already exist.

The Council seeks to build on these strengths to ensure Southampton makes the most of its heritage to the benefit of the local economy, civic pride and as a means of attracting visitors and investment.

The Council will work together with its partners to incorporate the promotion of Southampton's heritage into the following areas:

- Economic development
- Tourism and the visitor economy
- Boosting civic pride
- Events and cultural developments
- City branding"

UPON BEING PUT TO THE VOTE THE MOTION WAS DECLARED CARRIED  
RESOLVED that the motion be approved.

#### 32. QUESTIONS FROM MEMBERS TO THE CHAIRS OF COMMITTEES OR THE MAYOR

It was noted that no questions to the Chairs of the Committees or the Mayor had been received.

33. APPOINTMENTS TO COMMITTEES, SUB-COMMITTEES AND OTHER BODIES

It was noted that the following changes to the appointments to Committees, Sub-Committees and other bodies had been made:

Councillor Thomas had been appointed to the Licensing Committee;

Councillor Morrell had been appointed to the Overview and Scrutiny Management Committee;

Councillor Parnell had replaced Councillor B Harris on South East Employers; and

Mr David Basson had been re-appointed as the Council's Designated Independent Person for the period July 2015 - July 2018.

34. GENERAL FUND REVENUE OUTTURN 2014/15

The Council agreed to debate the business under minutes 34 – 38 together and therefore agreed to suspend Council procedure Rules 14.2, 14.5, 14.6, 14.7, 14.8, 14.9 and 16.2 to allow any amendments to be debated together and to allow maximum procedural flexibility within the debate for items 34 – 38.

The report of the Cabinet Member for Finance was submitted seeking approval of the General Fund Revenue Outturn 2014/15.

RESOLVED

- (i) That it be noted the final outturn for 2014/15 detailed in Appendix 1 of the report is an under-spend of £13.9M which after allocations to reserves provides a net contribution to general fund balances of £5.7M;
- (ii) That it be noted that including the £5.7M in resolution 1 above, the level of General Fund balances at 31 March 2015 was £19.9M, reducing to £12.8M by 31 March 2016;
- (iii) That the transfer of £6.2M to the Medium Term Financial Risk Reserve and £2.0M to the Taxation Reserve as detailed in paragraph 20 of the report be noted and is in line with the reserves prioritisation as detailed in the Medium Term Financial Strategy (MTFS) approved by Council in February 2015;
- (iv) That the performance of individual Portfolios in managing their budgets as set out in paragraph 8 of the report be noted together with the major variances in Appendix 2 to the report;
- (v) That the carry forward requests totalling £0.3M as outlined in paragraph 15 and set out in Appendix 3 to the report be approved and funded from reserves; and
- (vi) That the creation of a Revenue Grants Reserve as detailed in paragraph 16 of the report be noted.

35. GENERAL FUND CAPITAL OUTTURN 2014/15

The report of the Cabinet Member for Finance was submitted seeking approval of the General Fund Capital Outturn 2014/15.

RESOLVED

- (i) That the actual capital spending in 2014/15 as shown in paragraphs 4 and 5 of the report be noted together with the major variances detailed in Appendix 1 and Appendix 2 to the report;
- (ii) That the revised estimates for 2015/16, adjusted for slippage and re-phasing as shown in Appendix 3 to the report be noted;
- (iii) That the proposed capital financing in 2014/15 as shown in paragraph 12 of the report be approved;
- (iv) That it be noted that the capital programme remains fully funded up to 2017/18 based on the latest forecast of available resources although the forecast could be subject to change; most notably with regard to the value and timing of anticipated capital receipts; and
- (v) That the addition and spend of £3.0M to the Environment and Transport portfolio capital programme in 2014/15 to fund the purchase of 10 refuse collection vehicles and 65 other vehicles to be funded by council resources be approved.

36. REVIEW OF PRUDENTIAL LIMITS AND TREASURE MANAGEMENT OUTTURN 2014/15

The report of the Chief Financial Officer was submitted concerning the treasury management activities for 2014/15.

RESOLVED

- (i) That the Treasury Management (TM) activities for 2014/15 and the outturn on the Prudential Indicators be noted;
- (ii) That it be noted the continued proactive approach to TM had led to reductions in borrowing costs and safeguarded investment income during the year; and
- (iii) That the revised Minimum Revenue Provision (MRP) policy as detailed in Appendix 4 of the report be approved and delegated authority be granted to the Chief Financial Officer to make any future changes which benefit the authority and to report back at the next Treasury update.



37. COLLECTION FUND OUTTURN 2014/15

The report of the Chief Financial Officer was submitted concerning the actual payments made to and from the collection fund during the 2014/15 financial year.

RESOLVED that the accounts for the Collection Fund in 2014/15 as shown in Appendix 1 to the report be noted.

38. HOUSING REVENUE ACCOUNT REVENUE AND CAPITAL OUTTURN 2014/15

The report of the Cabinet Member for Housing and Sustainability was submitted detailing the level of spend on the Housing Revenue Account for the financial year 2014/15.

RESOLVED

- (i) that the HRA revenue outturn for the financial year 2014/15, as set out in Appendix 1 to the report, and the working balance at the end of the year of £2,000,000 be noted;
- (ii) that the HRA capital outturn for the financial year 2014/15, as summarised in paragraph 12 of the report be noted;
- (iii) that the amendments to schemes in the HRA Capital Programme for 2015/16, as set out in Appendix 3 to the report to take account of the slippage and re-phasing in 2014/15 be approved; and
- (iv) that the 2014/15 capital financing, as set out in paragraph 17 of the report, be noted and further that the use of available resources would be reviewed as part of the next full update of the HRA Business Plan later in 2015.

39. NEW ARTS COMPLEX PROJECT

The report of the Leader of the Council was submitted seeking additional funding to ensure the delivery of the project.

RESOLVED

- (i) that in accordance with Financial Procedure Rules, an additional sum of £1,959,000 be added to the Leader's Capital Programme for delivery of the New Arts Complex Project and that this be funded from Council resources;
- (ii) that the Chief Financial Officer be granted delegated authority, following consultation with the Cabinet Member for Finance, to determine the most appropriate way of financing this sum;
- (iii) that it be noted that the scheme value changes from £23,150,000 to £25,109,000, with a revised phasing of £9,458,000 in prior years, £10,457,000 in 2015/16, £5,016,000 in 2016/17 and £178,000 in 2017/18; and

- (iv) that delegated authority be granted to the Head of Leisure, Culture, Planning and Transport to complete all operational matters including the granting of leases.

NOTE: Councillor Pope abstained from voting on the above matter.

<b>DECISION-MAKER:</b>	<b>COUNCIL</b>		
<b>SUBJECT:</b>	EXECUTIVE BUSINESS		
<b>DATE OF DECISION:</b>	16 SEPTEMBER 2015		
<b>REPORT OF:</b>	LEADER OF THE COUNCIL		
<b><u>CONTACT DETAILS</u></b>			
<b>AUTHOR:</b>	<b>Name:</b>	<b>Suki Sitaram</b>	<b>Tel:</b> 023 8083 2060
	<b>E-mail:</b>	suki.sitaram@southampton.gov.uk	

<b>STATEMENT OF CONFIDENTIALITY</b>	
None	
<b>BRIEF SUMMARY</b>	
This report outlines Executive Business conducted since the last report to Council on 15 <sup>th</sup> July 2015.	
<b>RECOMMENDATIONS:</b>	
	(i) That the report be noted.
<b>REASONS FOR REPORT RECOMMENDATIONS</b>	
1.	This report is presented in accordance with Part 4 of the Council's Constitution.
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>	
	Not applicable.
<b>DETAIL (Including consultation carried out)</b>	
2.	<p>This report highlights the contribution of different portfolios towards the Council's priorities since the last Full Council meeting on 15<sup>th</sup> July 2015. Appendix 1 provides a progress update on the Executive Commitments agreed by Full Council in November 2014. I am pleased to note that of the 50 Executive Commitments:</p> <ul style="list-style-type: none"> <li>• 32 have been achieved</li> <li>• 18 are work in progress and on target to be achieved</li> <li>• 19 are now business as usual</li> </ul> <p>I gave a commitment in 2013 that we would consult our residents on our priorities in 2015. Residents were invited to provide feedback on Council priorities and some services being provided through collaboration with voluntary and community organisations. The feedback from 1600 people will inform future planning as well as a refresh of the Council Strategy.</p>
<b>JOBS FOR LOCAL PEOPLE</b>	
3.	The success of Southampton apprentices was recognised at a special premiere of a film on apprenticeships in the city, which was held at the Harbour Lights Picture House in July 2015. This film showcases the benefits of apprenticeships in the city; it also provides young people with the key information they need at the transition stages of their education. The film was produced by Chapelgate Films and features real people, real jobs and real

	experiences that young people can associate with. It is hoped it will spark conversations between them and their parents, teachers, tutors and careers advisors.
4.	Following a recent Ofsted inspection visit to one of our early years and childcare providers, I am pleased that just over 89% of our childcare providers on non-domestic premises (which includes day nurseries and pre-schools) were judged to be 'good' or better. This compares with 87% nationally. In addition, just under 85% of our childminders were judged to be at least 'good' in their last Ofsted inspection, which is above the national average of 84%. These figures are based on the individual inspections of all early years and childcare providers up until June 30 <sup>th</sup> 2015 and is a testament to the hard work of all involved.
5.	Schools in the city have now received their GCSE results. Provisional analysis indicates that Southampton's achievement of 5+ A*-C including English and Maths GCSEs for 2015 will be 52%. This is a slight improvement on the 2014 results.
	<b>PREVENTION AND EARLY INTERVENTION</b>
6.	Apprentices from Housing Services and their managers carried out a complete garden makeover for supported housing residents at Orpen Road on 16 July 2015. The teams worked hard to raise old garden beds and install new planters and furniture to make it easier for the estate's residents to maintain the garden themselves. Construction materials were generously donated by a local business, CJR Glass and Wolseley.
	<b>PROTECTING VULNERABLE PEOPLE</b>
7.	On 18 <sup>th</sup> August 2015, Cabinet gave approval to start consultation on two interlinked proposals to develop an Integrated Service for Crisis Response, Rehabilitation, Reablement and Hospital Discharge. The proposals are in response to the Better Care Plan approved by Cabinet in January 2014, and the vision is to achieve significant benefits in the system. This includes creating a person-centred and integrated client experience, providing coordinated care and improved efficiencies and reducing spend across the health and social care system by reducing future demand by helping people regain and maintain their independence.
8.	The proposals have two phases: the first will bring together the functions associated with crisis response, rehabilitation, reablement and, later, hospital discharge, managed by the Council and Solent NHS. This will provide a seamless response for the service user. This phase has the potential to have an impact on staffing across both organisations, but will not impact on the type, service delivery location or total range of services available to clients.
9.	The second phase will bring about a reconfiguration of rehabilitation and reablement beds. The aim is to meet the needs of the clients through a more appropriate and cost effective balance of bed-based and domiciliary care services that meet clients' needs, deliver better outcomes and achieve better use of resources. There will be implications for the future location of Council staff in rehabilitation/ reablement and respite in-house services, and may impact on a number of Council posts and on how services are delivered.
10.	In August 2015, the Health and Wellbeing Board, in conjunction with the Council and the Clinical Commissioning Group (CCG) launched a Mental Health Matters paper for widespread community and stakeholder

	engagement. This sets out proposals for mental health services in the city and details how service users, experts-by-experience, carers, clinical staff, voluntary and third sector organisations can help us to redesign services.
11.	Following a successful mental health event held in late 2014, patients, carers, clinical staff and other interested parties, told us that they would welcome a 'blank page' approach to enable them to input into the design of services right from the beginning. In response to this, the Health and Wellbeing Board, the Council and the CCG are reaching out to people across the city in an exercise which started at the beginning August 2015. We are encouraging the public to share their views with us by 30 September 2015, details of how to do this are included within the Mental Health Matters document available on the Council's and CCG's web pages.
12.	This engagement initiative coincides with other planned activities around World Mental Health Day on 10 October being spearheaded by the Health & Wellbeing Board's mental health champions Councillor Paul Lewzey and Rob Kurn from Healthwatch Southampton and Southampton Voluntary Services. It is the Executive's intention to formally propose Councillor Lewzey as the Council's Mental Health Champion.
	<b>GOOD QUALITY AND AFFORDABLE HOUSING</b>
13.	We have started the process of updating the Local Plan and are planning for continuing growth so that Southampton can keep attracting businesses, investment, jobs and new homes. The aim is to accommodate this growth, plan for the transport, flood risk and other infrastructure needed, promote a high quality design and protect the environment and open spaces. The new Local Plan will set the amount and type of development needed in the city to 2036 and will also be used to assess planning applications across Southampton. A consultation is now underway and runs until 16 <sup>th</sup> October 2015, seeking the views of residents, businesses and other key stakeholders across the city on future development in Southampton. This feedback will inform the draft Plan which is currently timetabled for consultation in Autumn 2016.
14.	Our Housing Services Annual Report Summary for 2014- 2015 has been published and is accompanied by a film, comprising the views of tenants and which can be found online. 2014/15 was a busy and successful year for Housing Services: <ul style="list-style-type: none"> <li>• £1.9 million has been spent on Decent Neighbourhood projects and 51,403 repairs have been carried out</li> <li>• 919 kitchens were refurbished and 1,092 bathrooms replaced</li> <li>• 60% of the ideas for local improvement projects were tenant-led, up from 40% last year, including a block cleaning initiative</li> </ul> Young people have also been actively involved in improving their areas with 152 Junior Neighbourhood Wardens completing 35 community projects.
15.	In addition, the Council has launched a weekly radio programme on Housing on the community radio station Unity 101 FM, at 4.30pm on Thursdays. This is to encourage views from residents and also provides news from the Council's Housing staff about topics such as repairs DIY advice, Universal Credit and energy efficiency improvements in the home.
	<b>SERVICES FOR ALL</b>

16.	On 18 <sup>th</sup> August 2015 Cabinet approved the next stage in the journey of the transformation of the Library Service. Cabinet approved 'Option D', which involves retaining six libraries under council control: Central, Shirley, Bitterne, Woolston, Portswood and Lordshill, as well as operating the School Library Service. The Council is committed to working with voluntary and community organisations who aspire to run the remaining libraries on a voluntary basis with the support of a community package from the Council. OSMC have "called in" the Cabinet's decision for consideration on 10 <sup>th</sup> September before it returns to Cabinet for consideration of OMSC's recommendations on 15 <sup>th</sup> September.
17.	The libraries consultation spanned 14 weeks from 28 <sup>th</sup> November 2014 to 6 <sup>th</sup> March 2015. There were 7,706 responses in total across the online and paper questionnaire, children and young people's survey and written submissions. The response was very good and represents the largest response to any Southampton public consultation in recent years. 53% of the feedback supported Option D, which was the option approved by the Council.
	<b>CITY PRIDE</b>
18.	It has been an outstanding year for the Music Hub and its impressive work has been recognised by the Arts Council as an interesting case study for other hubs across the country. The Music Hub has changed its delivery model this year and has taken a needs based approach to offering services to young people, in tandem with a community approach across the city. So far this year the Music Hub has reached over 5,000 children in 98% of Southampton schools. In addition to weekly lessons, young people have taken part in 76 concerts, 77 workshops and tours and over 64 hours of Continuous Professional Development have been delivered. All in all, 2015 has been an outstanding year for the Music Hub.
19.	In July 2015 Southampton was used as a positive case study at a national Sports Leadership Conference, with the Director of British Cycling describing our Sky Ride event as a perfect example of how things should be done. This year's event took place on 19 <sup>th</sup> July 2015 and was attended by 11,000 cyclists. The event encourage increased participation from those new to cycling and hard to reach groups. British Cycling rate Southampton's Sky Ride as one of the best in the country and are keen to return in 2016.
20.	It has continued to be a successful summer of events, attracting many residents and visitors to the city. The 'Let's Rock' event on 11th July attracted more than 12,000 people, who danced the night away on Southampton Common. The organisers have already indicated that they would like to return to the city again next year. The Southampton Play Day took place in Hoglands Park on 24 <sup>th</sup> July 2015 and attracted families from all over the city. This was followed by the Big Fun Run on 26 <sup>th</sup> July 2015; this five kilometre run took place on Southampton Common and the organisers have vowed to come back next year. VJ Day was also recognised and the Mayor laid a commemorative wreath at the Cenotaph to mark the 70 <sup>th</sup> anniversary of Victory in Japan Day.
21.	I am delighted that a brand new Christmas festival will be introduced to Southampton this year and will open on 14 <sup>th</sup> November 2015 and run until 23 <sup>rd</sup> December 2015. New specially made alpine chalets will house the market, which will include traditional arts, crafts and gift stalls as well as authentic German food and drinks. Musicians have been booked to play

	every day and there will also be a flying Santa, presented by high wire artist Falko Traber, who holds several high wire records. This brand new market is organised by WELA Märkte and will attract residents and visitors to the city.
	<b>A SUSTAINABLE COUNCIL</b>
22.	Work has been continuing to develop initial proposals regarding devolved powers and responsibilities from central government. The Statement of Intent from councils in Hampshire and the Isle of Wight was submitted on 31 <sup>st</sup> July 2015 and this marked the start of the Partnership's formal negotiations with Government, committing us to submit more detailed proposals by the 4 <sup>th</sup> September 2015. A detailed report on this matter is on the agenda for this meeting.
23.	The Council has been selected by Communities and Local Government (CLG) as one of 24 pilot areas for trialling new and innovative ways of publishing statutory notices. The trial runs until the end of September 2015. This portal brings together Licensing and Highways (road closure) notices and allows users to sign up to receive email and/or text alerts when new notices are published.
24.	A new joint finance and procurement initiative has been introduced to improve the way in which goods are purchased in order to create greater efficiencies. The 'No Purchase Order, No Pay' policy applies to all staff except those based in schools and means that all goods and services must now be ordered using an approved Purchase Order. This change will help save money through smarter procurement, improved financial management, faster processing of invoices and greater third party spending visibility across the Council.
25.	The Council's Energy Team have received praise from external auditors for managing the Council's Carbon Reduction Commitment (CRC), under which we have to report the Council's annual gas and electricity consumption, keep detailed records and pay carbon allowances. They also noted that there are good relationships across the Council which facilitate the quick and efficient compilation of data for the Annual Report.
26.	During August 2015 the Council launched its mobile working project. Officers within Housing Services can now use smart phones and tablets to record and check information and make decisions while they are out on site. This new way of working will provide a better service to our customers and improve efficiency and effectiveness. Officers will be equipped with the latest technology as part of the Council's digital improvements. This will mean, for example, that our repairs staff can now use tablet computers to record jobs online while they are out, rather than returning to the depot to find out about the next job and Income Officers can assist tenants with applying for benefits online.
<b>RESOURCE IMPLICATIONS</b>	
<b><u>Capital/Revenue</u></b>	
27.	N/A
<b><u>Property/Other</u></b>	
28.	N/A
<b>LEGAL IMPLICATIONS</b>	

<b>Statutory power to undertake proposals in the report:</b>	
29.	As defined in the report appropriate to each decision.
<b>Other Legal Implications:</b>	
<b>POLICY FRAMEWORK IMPLICATIONS</b>	
30.	Council Plan 2014-2017

<b>KEY DECISION?</b>	No
<b>WARDS/COMMUNITIES AFFECTED:</b>	All
<b><u>SUPPORTING DOCUMENTATION</u></b>	
<b>Appendices</b>	
1.	Executive Commitments - progress update
<b>Documents In Members' Rooms</b>	
1.	None
<b>Equality Impact Assessment</b>	
Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out.	No
<b>Other Background Documents</b>	
<b>Equality Impact Assessment and Other Background documents available for inspection at:</b>	
Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1.	None



### Executive Commitments – progress update

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
<b>Jobs for local people</b>	1	Work with private businesses to bring new jobs for local people to the city.	ACHIEVED	442 jobs were created in 2014/15 through major development projects in the city.
	2	Support the growth of small businesses by providing low cost, flexible start-up units in the city centre.	WORK IN PROGRESS and business as usual	Work continues to let the space above the Frog and Parrot and develop an Incubation Centre at Chapel Riverside. As these are not Council projects, our role is to support the businesses.
	3	Offer an apprenticeship, or extended work experience opportunity, to all young people leaving council care.	ONGOING	Extra Personal Advisor capacity has now been established in Children and Families Service to support increased take up.
	4	Increase the number of apprenticeships in the city, where possible prioritising local people.	ACHIEVED and business as usual	<p>2,030 Apprenticeship start-ups were achieved in 2014/15 (according to the latest release of Skills Funding Agency Apprenticeship data for Q4), exceeding our targets, except for adult apprenticeships, which have reduced nationally due to changes in adult apprenticeship funding.</p> <p>An Action Plan is being implemented as a result of the Apprenticeship Scrutiny Inquiry. The Southampton Apprenticeship Grant and Employer Helpline was launched in March 2015. The grant scheme supports young people in priority groups, including care leavers, young offenders and SEN to obtain apprenticeship and employment, by offering £1,500 grant per apprentice. This new Employer Helpline will improve local engagement and fast-track the recruitment process for small and medium enterprises (SMEs). A film has been commissioned and launched which showcases local apprentices, Apprenticeship Ambassadors have been recruited to promote apprenticeships to young people.</p>
	5	Ensure major developments in our city lead to jobs and apprenticeships for local people.	ACHIEVED and business as usual	<p>Progress has been made with investment in the city. For every major development an Employment and Skills Plan is required with targets for jobs, training and apprenticeships.</p> <p>442 estimated jobs were created in 2014/15 through major development projects in the city. 177 additional supported jobs and apprenticeships were created against a target of 225. This was lower than forecast, mainly due to postponement or delays within East Street Shopping Centre and the Lidl Distribution Centre. The target numbers will be rolled forward and will be factored into future year's targets.</p> <p>Further progress is being made with the start on site for the Watermark Phase 1 development which has to date signed up 7 occupiers for the units in the scheme. The Grosvenor Arts Complex scheme is also progressing with the commercial units due to open at the end of summer 2015.</p>

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
				<p>There are currently 21 Employment and Skills Plan being monitored across the city, with a further 9 due to commence.</p> <p>The Watermark West Quay Employment and Skills Charter was launched in January 2015.</p>
	6	Invest to ensure good local schools.	ACHIEVED and business as usual	The Council invested £2.9M in 2014/15 to support the expansion in Primary Schools across the city. Plans are being developed now for Secondary School expansion.
	7	Promote Southampton schools by encouraging closer working between schools, and championing their achievements.	ACHIEVED and business as usual	<p>The Vision for Learning (2014 – 2024) was developed in partnership with the Southampton Education Forum, in June 2014. Ongoing work continues to support the three Headteacher Forums in the city at Primary, Secondary and Special Schools levels.</p> <p>In addition, the Council supported the Employment, Skills and Learning Partnership and the Southampton Education Forum to hold a successful engagement event 'Imagine the future' hosted by Red Funnel for 200 Years 6 to 12 in June 2015.</p>
	8	Sign up to the Living Wage for all council employees and encourage other Southampton employers to sign up, and publicise those that do.	ACHIEVED	The Living Wage was adopted by the Council for all staff from June 2015. Current local employers who are have adopted the Living Wage are Southampton Voluntary Services, Solent NHS Trust, Fairways Care (UK) Ltd, No Limits and The Health Insurance Group.
Prevention and early intervention	9	Invest in play equipment.	ACHIEVED	All improvements to Play Areas are paid for through Developer contributions (either through historic Section 106 agreements or through the Community Infrastructure Levy) and/or funding bid awards (the Play Area revenue budget only pays for urgent and essential repairs). In 2014/15, six play areas were improved using a mixture S106 and successful bids, these were: Portswood Rec (£48k, of which £45k was funding bid), Shirley Ponds (£51k), Steuart Road (£10k), Bitterne Precinct (£8.5k, of which £1500 was community donation), Octavia Road (£40k) Arnheim Road (£14.5k). For the year 2015/16 we have the following: Freemantle Common (£45.5k), Macarthur Crescent (£64k from HRA), Deep Dene (£25k).
	10	Invest in the cycle network to improve the environment and health of residents.	ACHIEVED	Over £1.5M was invested in 2014/15. This delivered new cycle facilities on the Eastern Cycle Corridor Phase 1 at the Saltmarsh Junction and Marsh Lane, additional cycle parking in the city centre, district centres and destinations such as the Universities and Hospitals, and developing schemes ready for implementation in the future. Since the opening of the Eastern Cycle Corridor Phase 1 in 2014 the number of cyclists using this section has increased by 45%. In July 2014 the annual SkyRide attracted over 11,000 participants

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
				cycling on the closed streets of Southampton, making this one of the biggest mass participation events in the city, and one of the biggest SkyRides nationally. Other projects around Southampton have also incorporated cycle facilities that are growing the cycle network, such as at Centenary Quay, Platform Road and Station Quarter North.
	11	Offer a 'health MOT', to all eligible people aged over 40, through the NHS health check scheme.	ON TARGET	A 5 year plan to achieve this is on target. The current scheme was launched in 2013/14 and we have invited 24,828 people to receive a health check, exceeding our target of 22,269 people.
	12	Reduce the high levels of health inequality in the city for issues such as smoking, accidents, obesity, teenage pregnancy, poor dental health and alcohol misuse.	WORK IN PROGRESS	Work continues on improving health inequalities. A review of health inequalities was considered by the Health and Wellbeing Board in July 2015. The Joint Strategic Needs Assessment is continuously reviewed and will feed into an updated Health and Wellbeing Strategy 2016 - 19.
	13	Work with Police to investigate the introduction of a Late Night Levy.	ACHIEVED	Full Council resolved to introduce a Late Night Levy in Southampton from 1 April 2015.
	14	Work with the Police and other agencies to tackle community safety problems including anti-social behaviour, dangerous drinking behaviour and domestic violence and abuse. (Safe City Strategy 2014-2017)	ACHIEVED and business as usual	<p>Strategy agreed and implementation is being monitored by the Safe City Partnership.</p> <p>Particular progress is being made in youth offending. In 2014/15, there was a reduction of First Time Entrants into the Criminal Justice System from 954 to 533 per 100,000 young people aged 10-17 years, which exceeded our target of 800 and achieved a reduction of 45% based on the equivalent previous 12 month reporting period. The national reduction during the same period was 15%. Joint work with Hampshire Constabulary is proving to be very effective and is being extended to include cases where summons to Court is likely and to local decision making in respect of anti-social behaviour.</p> <p>Other improvements include: 12% reduction in admissions to the Emergency Department as a victim of assault in peak times and 5% reduction in criminal damage.</p>
	15	Work with our most vulnerable families to help them back into work, improve school attendance and reduce youth offending.	ACHIEVED	The Families Matter project has been successful and was one of the first ten Local Authorities to complete a 100% in numbers of families 'turned around'. Through grant and payment-by-results the project was awarded circa £1M per year and is set to be similar awards in phase 2 (subject to successfully attaining results). Phase 2 has now been integrated into the Early Help Team to ensure a continued oversight on performance.

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
	16	Keep Sure Start Children's Centres open.	ACHIEVED	
	17	Work with health professionals to increase the services delivered in Sure Start Children's Centres.	WORK IN PROGRESS and ongoing	Work is underway with Solent NHS Trust to identify and progress opportunities for further integrated working within Children Centres and 0-4 Early Help Teams.
	18	Help senior citizens stay in their own homes longer by building high quality purpose built housing schemes with on-site support.	WORK IN PROGRESS	54 units at Erskine Court are being progressed.
	19	Increase the number of individuals in receipt of direct payments, giving them more freedom and putting them in charge of their care plans.	ACHIEVED and business as usual	Since March 2015 we have seen a 5.5% increase (22 individuals) in the uptake of direct payments.
Protecting vulnerable people	20	Support advice services and credit unions throughout Southampton that offer vital support and guidance to our poor and most vulnerable.	ONGOING and business as usual	Working in partnership to continue support. In addition, the Southampton Information Directory (SID) has been launched bringing together information for adults, families and Special Educational Needs and Disabilities. Since its launch in April 2015 there were more than 85,000 individual hits on SID.
	21	Support individuals affected by the under occupation of social housing.	ONGOING and business as usual	Significant casework support provided. Downsizing in housing is promoted to individuals where practical.
	22	Invest in the protection of children.	ONGOING and business as usual	The Multi-Agency Safeguarding Hub (MASH) is being reviewed to ensure resilience and continuity in the way protection services are provided. We are continuing to focus on the 'right child, right placement, right time' approach.
	23	Work with partners in health and housing associations to join up and improve services to support senior citizens stay in their own homes as long as possible.	ONGOING and business as usual	Integration of rehabilitation and reablement services is progressing.
Good quality and affordable housing	24	Build one affordable home in the city every day.	ACHIEVED	422 new affordable homes provided in 2014/15 against a target of 365.
	25	The council's allocations policy requires a 3 year local residency period so that priority is given to local people. This will be kept under review so that the policy objective of giving priority to local people is maintained.	ACHIEVED	3 year criteria introduced in new Allocations Policy approved March 2014.
	26	Improve the insulation and fit better heating systems to thousands of council homes to knock hundreds of pounds off bills.	WORK IN PROGRESS	Thornhill District Energy scheme was approved in November 2014. It will bring benefits to over 900 residents in the area. Work to commence in Sept 2015 and is due to finish Jan 2017.  Other work will benefit 720 properties includes installing household gas supplies to 104 properties, building on the already improved

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
				heating and insulation to 520 properties in International Way, and new heating and insulation to 96 properties in Kingsland.
	27	Build over 500 new council homes and wherever possible retain the ownership and management of the council's housing stock.	ONGOING and business as usual	Townhill Park scheme is progressing and is expected to deliver 675 new homes. Other estate regeneration projects (e.g. Millbrook) are also coming forward.
	28	Seek to avoid selling empty council housing on the open market, but instead, let it to local families.	ACHIEVED	The Council is not proactively selling any void properties.
	29	Encourage landlords to make properties more fuel efficient to save money for tenants and help the environment.	ACHIEVED	Landlords were engaged as part of a government funded project to improve the thermal insulation of properties in the city.  Landlords were offered advice and small grants towards the cost of completing cavity wall and/or loft insulation and in some circumstances upgrading of inefficient boilers. This was advertised widely and promoted at local landlord group meetings. The funding was following a successful bid through the Green Deal Communities Fund.
	30	Consider extending the HMO licensing scheme to ensure all Southampton private rented homes are safe and secure.	ON TARGET	Consultation on a new scheme closed in April 2015. The new designation was approved at Cabinet on 14 July 2015 with a proposed implementation date of 20 October 2015.
Services for all	31	Double spending on residential roads and pavements to £2.5m per year for three years, resulting in an additional 7.5 miles of roads and pavements being surface-treated.	ACHIEVED	Investment of £2.5M was approved in March 2015 and the implementation programme started in April 2015.
	32	Invest in improving pavements and dangerous junctions to reduce accidents and encourage the NHS to also invest to save.	ACHIEVED and business as usual	Junction improvements are being developed through an Intelligent Transport study. Clusters of injury accidents are mapped and the highest scoring sites are then considered for prospective funding based on a cost-benefit analysis using UK insurance data. Sites emerging through this process will continue to be developed through the Road Safety Programme of the integrated Transport Board.
	33	Keep weekly bin collections and drive up recycling rates by collecting glass from every house or block of flats.	ACHIEVED	Central government funding has enabled the Council to keep weekly residual collections, introduce fortnightly glass collection and a reward scheme, Bin It to Win It. This has led to an increased recycling rate of 29% (including approx. 2.7% glass), a rise of nearly 3%.
	34	Freeze or reduce all parking charges including permits for the next three years.	ACHIEVED	On-street parking fees have been reduced in areas of highest demand and the cost of 1 hour parking has been reduced in areas where there is less demand. On-street evening ticket tariff (which applies 18:00 – 20:00) has been changed

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
				to £0.50 per half an hour rather than the flat rate of £2.00 so that the majority of evening customers will now pay less. The cost of permits has not increased since the introduction of the first permit charge.
	35	Work with residents to find solutions to the parking problems they face by increasing the number of available spaces.	ACHIEVED and business as usual	An extensive survey of all residents eligible for permits in Residents Parking Zones has been completed. Further consultation is now underway on subsequent changes proposed to the permit parking restrictions. Where feasible, increased parking capacity is being implemented. A range of season tickets for city centre residents to use in our car parks and on-street bays at a greatly reduced rate has also been introduced.
	36	Work with bus companies to ensure residents' priorities are delivered.	ONGOING	Work with bus operators through the Bus Punctuality Partnership (including service level agreements pertaining to Real Time Bus Priority, Smart Ticketing and Data Sharing) continues to monitor and improve the network. Bus operators also attended a public meeting concerning buses in the City in February 2015.
City pride	37	Secure funding for the next two years to the voluntary groups already receiving funding.	ACHIEVED	Achieved through the 3 year (2013 – 2016) outcomes based commissioning process for grants to voluntary organisations.
	38	Hold planning meetings in the areas affected by applications and preferably during evenings when more people can attend.	ACHIEVED	The council moved from a programme of four-weekly, daytime Planning and Rights of Way Panel meetings to three-weekly, evening meetings on an area basis.
	39	Continue to work with 'friends of groups' and allotment representatives to improve the quality of our green spaces.	ACHIEVED and business as usual	30 plus Friends groups supported across the City helping to improve green spaces in the city.  In addition, we are working with Allotment Representatives which cover 26 out of the 27 allotments across the city.
	40	Set up a People's Panel which will have representatives from all age groups and areas to help plan the city's future.	ACHIEVED and business as usual	The People's Panel has been established jointly with the Clinical Commissioning Group, and recruitment is ongoing, with just over 1,000 people already signed up. 11 polls and 3 surveys including a Health Services Survey have been completed to date including on issues of

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
				community safety, political awareness, future health care and pride in the City. People's Panel members were invited to a Deliberative Consultation event 4 July 2015, and over 50 members responded and signed up to the event within the first 2 days.
	41	Establish a Southampton Youth Forum to give young people a real say in the city.	ACHIEVED	Southampton Youth Forum was launched with an event held on 13 May 2015. This focused on exploring what young people feel are the best things about Southampton, and the things that they feel most need improving.  'Imagine the Future' event was held on 30 June 2015 through joint working between the Employment Skills and Learning Partnership, Southampton Education Forum, Southampton City Council and Red Funnel. It was a huge success with 200 Years 6 to 12 children taking part and Red Funnel offering to host it again next year. We are now recruiting young people to the forum.
	42	Roll out the 'Your Health, Your Community, Your Vote' scheme where local people decide on the public health priorities and grant funding in their area.	WORK IN PROGRESS	Draft plans have been developed.
	43	Invest in the cultural life of the city.	ACHIEVED	Comprehensive events programme for the City completed and the Cultural Quarter / Arts Complex development is progressing. The Council secured an investment of over £25M, including over £17M of council resources with the remaining funded by the Arts Council and SEEDA. In July 2015 Full Council agreed a further Council investment of £1,959,000 which is included in the SCC total.
	44	Create a Heritage Trust to bring investment into our buildings and collections.	WORK IN PROGRESS	Officers are working on an Options Appraisal.
	45	Provide a series of family-friendly events and activities to celebrate Southampton's 50th Anniversary.	ACHIEVED	This was a successful programme with a wide range of events and activities. Organisations and individuals were also invited to make pledges and the Council has delivered its pledge by establishing a People's Panel.
A sustainable council	46	Design and deliver a new council website.	ACHIEVED	The new Council website went live in October 2014.
	47	Ensure that when the council spends money with private businesses, Southampton companies get a chance to bid.	WORK IN PROGRESS and business as usual	The under £100K spend management service is enabling more Southampton businesses to bid for work. A quotation tool 'Curtis Fitch' will be replacing Bravoto to provide a single e-sourcing/quotation tool enabling easier access for Small and Medium Enterprises (SMEs). SME workshops keep small businesses and voluntary sector organisations informed and support them to access funding opportunities.
	48	Keep service reductions to a minimum.	ACHIEVED	There were no service reductions in the following Portfolios: Children's Services, Health and Adult

Council Strategy priority	No.	Executive Commitment	STATUS as at Aug 2015	Brief commentary
				Social Care, and Housing and Sustainability. Service reductions in the Environment and Transport Portfolio were kept to a minimum (£43,000 relating to public toilets and school crossing patrols).
	49	Promote the council's Ethical Procurement Policy amongst council suppliers to promote improved staff welfare and fairer business practices.	ACHIEVED and business as usual	The Council's Ethical Procurement Policy is referenced as part of the Council's standard Pre-Qualification Questionnaire. Work is now underway to finalise how the policy is referenced in the new suitability assessment template being created.
	50	Review Council land, offices and depots to identify which ones it would be prudent to sell.	WORK IN PROGRESS and business as usual	The Council aims to achieve better value for money from public sector property portfolio through rationalisation / disposals, in conjunction with partners, linked in with the Government's 'One Public Estate' initiative. The council is working with the private sector through Joint Vehicles and Development Companies. Offices being improved to enable better ways of working.



# Agenda Item 9

<b>DECISION-MAKER:</b>	<b>COUNCIL</b>		
<b>SUBJECT:</b>	<b>DEVELOPING PROPOSALS FOR DEVELOVED POWERS AND RESPONSIBILITIES</b>		
<b>DATE OF DECISION:</b>	<b>16 SEPTEMBER 2015</b>		
<b>REPORT OF:</b>	<b>LEADER OF THE COUNCIL</b>		
<b><u>CONTACT DETAILS</u></b>			
<b>AUTHOR:</b>	<b>Name:</b>	<b>Emma Lewis</b>	<b>Tel: 023 8091 7984</b>
	<b>E-mail:</b>	<a href="mailto:emma.lewis@southampton.gov.uk">emma.lewis@southampton.gov.uk</a>	
<b>Director</b>	<b>Name:</b>	<b>Dawn Baxendale</b>	<b>Tel: 023 8083 2966</b>
	<b>E-mail:</b>	<a href="mailto:dawn.baxendale@southampton.gov.uk">dawn.baxendale@southampton.gov.uk</a>	

<b>STATEMENT OF CONFIDENTIALITY</b>	
Not applicable	
<b>BRIEF SUMMARY</b>	
This report seeks to obtain approval from Members to delegate authority to the Chief Executive, following consultation with the Leader, to further develop proposals, and to lead on negotiations with Government, with the other Hampshire and Isle of Wight Councils, to bring about devolution of powers and responsibilities to the Hampshire and Isle of Wight area.	
<b>RECOMMENDATIONS:</b>	
(i)	That the Leader of the Council and Chief Executive continue to work with other authorities in the Hampshire and Isle of Wight area to further develop proposals and negotiate with Government in order to achieve devolved powers and responsibilities that will lead to better outcomes for local people.
(ii)	That the proposals should include a proposal for a new governance arrangement, covering the geographical area of Hampshire and the Isle of Wight that would enable binding decisions to be made.
(iii)	To delegate authority to the Chief Executive, following consultation with the Leader and after consultation with Group Leaders, to lead negotiations with, and approve proposals to, Central Government.
<b>REASONS FOR REPORT RECOMMENDATIONS</b>	
1.	If we are to take advantage of the devolution agenda, it is important that the Leader of the Council and the Chief Executive have the opportunity to continue to work flexibly and quickly with other authorities in the Hampshire and Isle of Wight area to develop proposals and negotiate with Government. This will enable Southampton City Council to influence the shape of any proposal and to take advantage of devolved powers and responsibilities agreed through the deal. Central Government will expect our proposal to include a new governance arrangement that will enable binding decisions to be made at the Hampshire and Isle of Wight level. It is worth stressing that this will be an iterative process and Members will have further opportunities to consider and shape the joint proposal either through consultation mechanisms or formal decision making as appropriate and necessary.
<b>ALTERNATIVE OPTIONS CONSIDERED AND REJECTED</b>	

2.	All options relating to devolution and the potential establishment of a Combined Authority will be considered as this work progresses. If agreement is secured to progress, a full governance review will be required which explores all available options to determine the most appropriate, robust and cost-effective solutions for the Hampshire and Isle of Wight area
<b>DETAIL (Including consultation carried out)</b>	
3.	The devolution agenda has been gathering pace since Greater Manchester Combined Authority secured the first 'devolution deal' in November 2014, which included increased powers over transport, planning, housing, and skills. This was later augmented by a memorandum of understanding around bringing together health and social care budgets totalling £6bn, to facilitate the continued integration of health and social care. The Chancellor's Budget on 8th July 2015 extended this, signalling further devolution around planning, fire and rescue services and children's services.
4.	The Government is now working towards a second devolution deal for Sheffield, Liverpool City Region and Leeds and West Yorkshire, and Cornwall has secured the first 'county deal'. Derby and Derbyshire and Nottingham and Nottinghamshire are also progressing work to develop a deal, which will span two Combined Authority areas. Furthermore, in early July, seven authorities published a statement of intent to form a West Midlands Combined Authority.
5.	<b>Cities and Local Government Devolution Bill</b> The Cities and Local Government Devolution Bill was introduced in the House of Lords on 28 May 2015. This signals the Government's commitment to devolution and paves the way for the further transfer of powers away from Whitehall to local areas.
6.	The government has indicated that it would welcome devolution proposals that include the development of a combined authority as they believe that these are appropriate governance structures to undertake a greater set of functions within their local area. A combined authority is a corporate body which enables local authorities to work jointly to deliver improvements in economic development, regeneration and transport across a functional economic area. It is worth stressing that it is not the creation of a new super authority which takes over all the functions and structures of the authority within that area.
7.	However, the Bill does not mandate a Combined Authority for every area and leaves open the possibility of alternative governance solutions. This point was underscored by the Secretary of State Greg Clark's comments at the Local Government Association conference. He indicated other governance arrangements could be considered where three tests are met. First, unity between tiers of local government and closer partnership working; second, participation from local businesses, including a clear role for Local Enterprise Partnerships; third, local ambition to improve outcomes for local residents.
8.	It is also worth noting that, while the Government have made it clear that city areas seeking devolution deals will be expected to agree to the creation of an elected mayor, this is also not mandated for all deals. The Cornwall proposal contains no such commitment. Should Government agree to a devolution deal for Hampshire and the Isle of Wight, a full governance review will be required, to explore all options including a Combined Authority with an elected mayor, as well as other forms of democratic governance such as committee governance and executive arrangements. This will determine the most appropriate, robust and cost effective governance solution for the Hampshire and Isle of Wight area, building on partners' existing powers, responsibilities and boundaries, and the outcome of negotiations with Government.
9.	<b>Hampshire and Isle of Wight Devolution</b> On 19 June 2015, the Hampshire and Isle of Wight Local Government Association (HIOWLGA) agreed to support the exploration of a Hampshire and Isle of Wight model as a basis for a Combined Authority of Hampshire County Council, Hampshire's eleven District

	and Borough Councils, the two City Councils of Portsmouth and Southampton and the Isle of Wight Council. The Solent and M3 Local Enterprise Partnership Boards, who are full partners in this initiative, have also discussed and supported the bid.
10.	The area covered by the Hampshire and Isle of Wight Local Government Association (HIOWA) is complex in governance terms. There is, however, a good track record of joint working within this area and the area includes exemplary partnerships such as the Partnership for Urban South Hampshire (PUSH) and many examples of our local Councils working jointly with colleagues in other parts of the public and private sectors.
11.	<p>A first letter was sent to Greg Clark on 24 June 2015 confirming the above geography for the proposal and that formal authority would be sought from all respective authorities to develop a devolution bid for the Wider Hampshire area. The letter (attached in Appendix 1) set out the programme's aims to:</p> <ul style="list-style-type: none"> <li>• Design future governance arrangements that do not add another tier of Government, but take account of the functional responsibilities of the Combined Authority and reflect the economic, social and environmental variations across the area</li> <li>• Deliver stronger collaboration, larger investment and deeper devolution, in order to achieve administrative efficiencies and economies for the public sector, and drive economic growth, delivering benefits to local residents, businesses and ultimately the wider Hampshire economy.</li> <li>• In addition, Hampshire County Council committed itself to 'double devolution' with district councils, where they wished and where appropriate, for such functions to be delegated from the County Council.</li> </ul>
12.	Following on from submission of the initial letter, work was undertaken at pace to prepare a more detailed Statement of Intent (attached in Appendix 2), which was submitted to Government on 31 <sup>st</sup> July 2015. This outlined initial proposals which could form the basis of a deal with Central Government. It is worth stressing that any proposal would be about bringing new powers and responsibilities to the Hampshire and Isle of Wight area, but there is a need to provide something back to Government as part of this, to help achieve Government priorities.
13.	<p>The Statement of Intent outlined four key areas of focus, in terms of opportunities for Hampshire and the Isle of Wight to:</p> <ul style="list-style-type: none"> <li>• Accelerate housing delivery, to support local people, including starter homes and rural affordable housing</li> <li>• Raise productivity, by supporting industry and investing in education to match skills to employment, creating high value jobs and opportunities</li> <li>• Invest in infrastructure, such as transport links to our global gateway ports and airports, as well as the Thames Valley and London, and improve digital connectivity for rural based businesses</li> <li>• Transform local public services, by working more closely to deliver smarter, more efficient services for residents and businesses.</li> </ul>
14.	The Statement of Intent marked the start of the partnership's formal negotiations with Government, and committed us to submit more detailed proposals by the 4 September 2015. These proposals are not available at the time of submitting this report and do therefore legally constitute part of this report but will be made available to Members in advance of the Full Council meeting. In order to meet the deadlines required for submission and decision making within the council, these proposals have been approved by the Chief Executive under delegated powers but it is important that Council are fully aware of and able to comment on the content. It is anticipated that Government will confirm whether the proposals have been accepted in November, as part of the Autumn Spending Review.
15.	In order to take this work forward, a joint programme office has been established and a Chief Executives' Group meets weekly to oversee delivery. This involves representation

	from across all tiers of local government within Hampshire and the Isle of Wight as well as Solent and M3 Local Enterprise Partnerships and the Partnership for Urban South Hampshire (PUSH). A Leaders' Group has also been established and meets regularly with representation from Hampshire, Southampton, Portsmouth, Isle of Wight, Basingstoke, Fareham and Eastleigh. Wider partners, including health colleagues, are being engaged through individual workstreams, which will develop as proposals are refined over the coming weeks and months.
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<b>RESOURCE IMPLICATIONS</b>	
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<b><u>Capital/Revenue</u></b>	
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16.	There are no additional financial implications arising directly from the recommendations contained within this report. Any associated financial implications will be reported to a future Council meeting.
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<b><u>Property/Other</u></b>	
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17.	There are no property implications arising from the recommendations contained within this report.
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<b>LEGAL IMPLICATIONS</b>	
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<b><u>Statutory power to undertake proposals in the report:</u></b>	
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18.	<p>Two key proposed changes to the law around Combined Authorities will substantially empower those seeking to enter into such arrangements. Based on the current drafting of the Cities and Local Government Devolution Bill, and the draft Legislative Reform (Combined Authorities and Economic Prosperity Boards) (England) Order 2015 the changes will:</p> <ul style="list-style-type: none"> <li>• Require the consent of local authorities making those arrangements</li> <li>• Enable local authorities that do not have contiguous boundaries to form Combined Authorities where the Secretary of State considers they can collaborate effectively in specified statutory functions.</li> <li>• Enable Combined Authorities to take on a broad range of functions, including functions which not only currently reside within individual local authorities, but also a range of public authority functions which go beyond those enjoyed by local authorities, and also to transfer property interests to the Combined Authority relating to those functions.</li> <li>• Allow the secretary of state to levy by way precept for its funding</li> <li>• Allow the secretary of state to make regulations to make changes to the governance arrangements in respect of matters to be transferred to a Combined Authority.</li> <li>• Provide that the consent of relevant local authorities and public bodies is needed in respect of any changes.</li> <li>• Provide for an elected mayor for the combined authority's area who would exercise specified functions individually and chair the authority;</li> <li>• Provide for the possibility for the mayor additionally to undertake the functions of Police and Crime Commissioner for the combined authority area (in place of the Police and Crime Commissioner);</li> <li>• Remove the current statutory limitation on functions that can be conferred on a combined authority (currently economic development, regeneration, and transport)</li> <li>• Provide for streamlined local governance as agreed by councils.</li> </ul>
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<b><u>Other Legal Implications:</u></b>	
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19.	There are no other legal implications arising from the recommendations contained within
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	this report.
<b>POLICY FRAMEWORK IMPLICATIONS</b>	
20.	There are no policy framework implications arising from the recommendations contained within this report.

<b>KEY DECISION?</b>	<b>Yes</b>
<b>WARDS/COMMUNITIES AFFECTED:</b>	<b>ALL</b>
<u>SUPPORTING DOCUMENTATION</u>	
<b>Appendices</b>	
1.	Letter to Greg Clark, 24 June 2015
2.	Statement of Intent, 31 July 2015

<b>Documents In Members' Rooms</b>	
1.	None

<b>Equality Impact Assessment</b>	
<b>Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.</b>	No

<b>Other Background Documents</b>	
<b>Other Background documents available for inspection at:</b>	
<b>Title of Background Paper(s)</b>	<b>Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)</b>
1.	
2.	

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Hampshire  
County Council

D1.1/pf/0268

24 June 2015

The Rt Hon Greg Clark MP  
Secretary of State for  
Communities and Local Government  
2<sup>nd</sup> Floor NW, Fry Building  
2 Marsham Street  
LONDON SW1P 4DF

Councillor Roy Perry  
Leader of the Council

The Castle, Winchester  
Hampshire SO23 8UJ  
Telephone 01962 847750  
Fax 01962 845969  
www.hants.gov.uk

Dear Greg

I am pleased to tell you that The Hampshire and Isle of Wight Local Government Association (HIOWLGA) unanimously agreed at its meeting on the 19 June to support a proposal for a Hampshire-wide Combined Authority covering the County Council, the 11 Districts and the three Unitary Councils of Portsmouth, Southampton, and the Isle of Wight as the basis for developing a devolution deal for this area. Whilst we are predominantly Conservative Councils this had support from the Labour, Liberal Democrat and Independent Council Leaders who were all present or represented. Our intention would be that the two Local Enterprise Partnerships (Solent and M3) for the area will form integral parts of the arrangements.

At the same time it was agreed that future governance arrangements would be designed to take account of the functional responsibilities of the Combined Authority and reflect the economic, social, and environmental variations across the area. In addition, the County Council committed itself to "double devolution" with district councils, where they wished and where appropriate, for such functions to be delegated from the County Council.

We agreed the broad outline of our offer to Government, to achieve administrative efficiencies and economies for the public sector and drive economic growth in line with the areas key sectoral strengths. We will now work on this and consider how this can be achieved with a view to submitting devolution proposals to you by the end of July 2015. These proposals would be built upon the existing powers and responsibilities and current boundaries of the local authorities. I believe this to be a very significant set of decisions for the economic wellbeing of the people who live in this key area in Southern England, and offers potentially enormous benefits to Government and the authorities over how public services are run and transformed. I hope in due course you will support our proposals when we have fleshed out more of the detail.

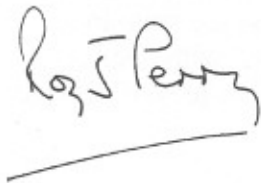
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Each of the local authorities committed to put to their Councils a resolution to this effect so that we have each Council's full agreement to the above proposals. On this occasion as Chairman of HIOWLGA I have written to you on behalf of the local authorities and with the full agreement of each Leader, namely:

Councillor Simon Letts	Leader Southampton City Council
Councillor Stephen Godfrey	Leader Winchester City Council
Councillor Ferris Cowper	Leader East Hampshire District Council
Councillor Clive Sanders	Leader Basingstoke & Deane Borough Council
Councillor Peter Moyle	Leader Rushmoor Borough Council
Councillor Sean Woodward	Leader Fareham Borough Council
Councillor Donna Jones	Leader Portsmouth City Council
Councillor Barry Rickman	Leader New Forest District Council
Councillor Stephen Parker	Leader Hart District Council
Councillor Mark Hook	Leader Gosport Borough Council
Councillor Jonathan Bacon	Leader Isle of Wight Council
Councillor Ian Carr	Leader Test Valley Borough Council
Councillor Michael Cheshire	Leader Havant Borough Council
Councillor Keith House	Leader Eastleigh Borough Council

Yours sincerely



Councillor Roy Perry  
Leader of Hampshire County Council  
Chairman of Hampshire and Isle of Wight Local Government Association





D1.1/hg/o0335

31 July 2015

The Rt Hon Greg Clark MP  
Secretary of State for Communities and Local Government  
2<sup>nd</sup> Floor NW, Fry Building  
2 Marsham Street  
London  
SW1P 4DF

Councillor Roy Perry  
Leader of the Council

The Castle, Winchester  
Hampshire SO23 8UJ  
Telephone 01962 847750  
Fax 01962 845969  
www.hants.gov.uk

Dear Greg

### Hampshire and Isle of Wight Devolution – Statement of Intent

We are pleased to submit the attached Statement of Intent outlining our proposals for a devolution deal for Hampshire, the Isle of Wight, Portsmouth and Southampton that would see all 15 local authorities working with our two Local Enterprise Partnerships and the private sector to deliver economic growth. Transformational change lies at the heart of our approach; we hope you will agree that our proposals are bold and ambitious and that Hampshire and Isle of Wight is a credible and sustainable partner with whom Government can do business.

With the support of Government, Hampshire and Isle of Wight will:

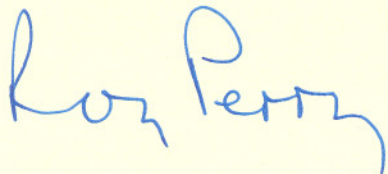
1. **Significantly accelerate housing delivery**, including starter and rural affordable homes, and accelerate brownfield development through a joint investment fund; a Hampshire and Isle of Wight Land Board; and a joint strategic planning approach building on partners' existing powers.
2. **Raise productivity** in both Enterprise M3 and Solent LEP areas through investment in our world-class marine and aerospace clusters and university research centres; integrated skills arrangements to support the employer-led development of a highly-skilled workforce; a consolidated business support programme; new innovation and growth hubs; and new Enterprise Zones.
3. **Invest in the infrastructure we need** to provide better access to our global gateway ports and airports supporting the wider UK economy, and to London and the Thames Valley; enable large-scale housing delivery; boost digital connectivity for business and in rural areas; and secure greater energy self-sufficiency.
4. **Transform public service delivery** by creating a new model for health and social care integration; sharing more services, premises and staff locally; and delivering a secure financial future for the Isle of Wight.

We now invite Government to work with us to explore the full potential for devolution in our area. We have started to engage with your officials on the detail of our proposals and will continue to work with them over the coming weeks. A refined set of detailed proposals will be set out in a further letter to you by 4<sup>th</sup> September for consideration as part of the 2015 Spending Review by when we hope the Leader of East Hampshire District Council will be able to add his signature, following their Council meetings scheduled for 12 August. If we can take this first step together, you will find us ready to discuss further initiatives in due course.

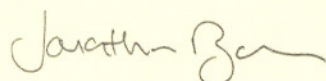


We have either already secured each Council's or LEP Board's agreement to progress our proposal or are scheduled to do so<sup>1</sup>. We have also taken the opportunity to brief many of our Members of Parliament on this work, and they are proving very supportive.

Yours sincerely




Councillor Roy Perry  
Leader of Hampshire County Council  
Chairman, HIOWLGA



Councillor Jonathan Bacon  
Leader of Isle of Wight Council



Councillor Donna Jones  
Leader of Portsmouth City Council



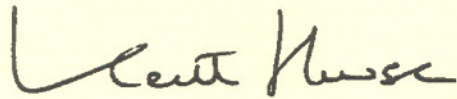
Councillor Simon Letts  
Leader of Southampton City Council



Councillor Clive Sanders  
Leader of Basingstoke & Deane Borough Council

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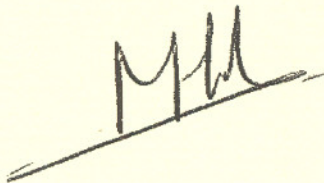
<sup>1</sup> East Hampshire District Council is not yet in a position to formally endorse the Statement of Intent on devolution and will consider the matter at formal Extraordinary Cabinet and Council meetings on 12th August.



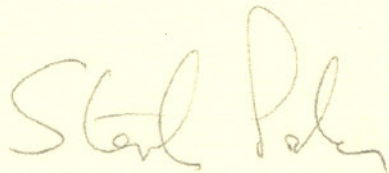
Councillor Keith House  
Leader of Eastleigh Borough Council



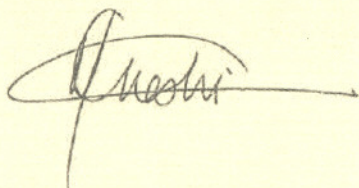
Councillor Seán Woodward  
Leader of Fareham Borough Council



Councillor Mark Hook  
Leader of Gosport Borough Council



Councillor Stephen Parker  
Leader of Hart District Council

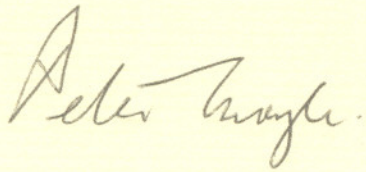


Councillor Michael Cheshire  
Leader of Havant Borough Council



Councillor Barry Rickman  
Leader of New Forest District Council

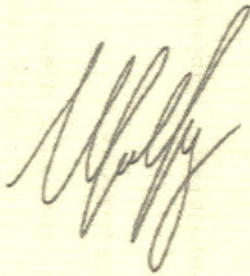




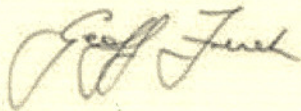
Councillor Peter Moyle  
Leader of Rushmoor Borough Council



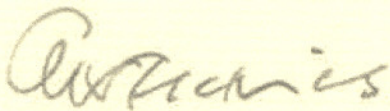
Councillor Ian Carr  
Leader of Test Valley Borough Council



Councillor Stephen Godfrey  
Leader of Winchester City Council



Geoff French  
Chair of Enterprise M3 Local Enterprise Partnership



Gary Jeffries  
Chair of Solent Local Enterprise Partnership

CC

The RT Hon George Osborne MP, Chancellor of the Exchequer  
Jim O'Neill, Commercial Secretary to the Treasury  
The Rt Hon Mark Francois MP, Minister for Portsmouth  
Hampshire and Isle of Wight MPs



## Hampshire and Isle of Wight Statement of Intent

This Statement of Intent sets out our headline ambitions for devolution to a Hampshire and Isle of Wight Combined Authority. It sets out the areas in which we believe we have an exciting offer to make to Government; we have identified areas where we believe greater devolved decision-making will accelerate improvements in productivity, transparency and efficiency in the delivery of public services and in the growth of the economy with a view to achieving better outcomes. This is the basis on which we would like to open discussions about devolution for Hampshire and Isle of Wight.

### The Southern Powerhouse

Hampshire and Isle of Wight comprises nearly 2 million residents and over 80,000 businesses. We have a combined GVA of £47 billion – a quarter of the South East economy and close to that of Greater Manchester – and contribute £305 million in business rates annually to the Treasury. Our two Local Enterprise Partnerships, Enterprise M3 and Solent, have secured £300 million in Growth Deal Funding, and our City Deal demonstrated our ability to deliver credible proposals for Portsmouth and Southampton.

We have ambitious growth plans for the future. By 2025:

- Thousands of jobs will have been created in our cities and major towns through their multi-billion pound public/private investment plans, for example Basingstoke's Economic Masterplan and Southampton's £3bn City Centre Masterplan;
- The £2bn Solent LEP investment strategy will deliver at least 13,000 new homes and 10,000 new jobs;
- Our local planning authorities envisage 70,000 new homes being delivered;
- Our education authorities will invest over £500 million in new school places.

Our unique economic assets give us competitive advantage and support high-growth sectors in the wider UK economy:

- **Marine:** Internationally important deep-water ports (Portsmouth, home of the Royal Navy and many others including Ben Ainslie Racing, and Southampton, the UK's largest cruise port and second-largest container terminal), the UK's leading marine/maritime cluster and world-famous leisure sailing assets along the coast and around the Isle of Wight;
- **Aerospace:** Five international, regional and business airports in and around the area (including Heathrow, Southampton and Farnborough), a high-value aerospace cluster in the north and the Solent Enterprise Zone with an airport in the south;
- **High Technology:** Significant clusters of businesses operating in the high-technology sector and digital economy;
- **Trade:** Vital road, rail and sea networks including the principal freight route from Southampton Docks to the Midlands, which is critical to UK export industries, handling 750,000 cars annually;
- **Housing:** Large-scale growth opportunities in Portsmouth, Southampton, Basingstoke (with its Garden Cities-funded initiative at Manydown), Welborne in Fareham, Whitehill and Bordon, Aldershot and others;
- **Employment:** Unrivalled regeneration sites including Basing View, East Cowes, the Solent Enterprise Zone and Southampton Airport Employment Hub;
- **Accessibility:** Fast journey times, including to central London (40 minutes from north Hampshire); one of the UK's longest and best-maintained road networks; local air connections to 40 European cities; and
- **Education and Skills:** Four universities plus nationally renowned Sixth Form and FE Colleges.



These plans and assets, together with our scale and track record of successful delivery, demonstrate that we have the **competence, capacity and opportunity** to deliver landmark devolution outcomes. Following the success of our City Deal and Growth Deals, we now want to go further and realise the first Devolution Deal for a large non-metropolitan area.

### A landmark deal

Our proposals demonstrate our resolve to use devolution as a lever for raising the productivity of Hampshire and Isle of Wight, increasing the area's contribution to the UK economy and decreasing its call on the national purse. In anticipation of a further tight spending round, they also demonstrate our ambition to deliver improved public service outcomes at less cost.

We will undertake a series of new and ground-breaking collaborations that will improve connectivity, release land for economic use and maximise the return on public sector investments already in place in parts of the area. This will include new arrangements with Government departments and agencies including Network Rail, the Department for Transport, Highways England, UKTI, the Cabinet Office and potentially others such as the Environment Agency. This collaborative approach will put us at the forefront of developing new and creative solutions to local needs.

#### 1. **Accelerating housing delivery**

- **We will create a new joint planning forum to support an integrated approach to strategic planning that builds on local plans and powers, and introduce innovative new mechanisms to deliver housing more quickly.** We will prioritise our two cities and larger towns as engines of growth, with a particular focus on low-cost starter homes. Through the introduction of housing delivery vehicles, a joint investment fund incorporating central Government and HCA funding – supported by an integrated approach to strategic planning – we will deliver more market and affordable homes on brownfield sites in/close to urban areas as well as in rural communities. To further accelerate delivery of social housing across the area we will seek a consolidated HRA Debt Cap and flexibility on the use of RTB receipts.
- **We will deliver a Hampshire and Isle of Wight Land Board to unlock the deployment and regeneration of additional land assets across the whole area.** Bringing in partners from all sectors and building on existing successful land arrangements, this will facilitate agreement over land assembly to support local growth plans, recycle receipts for investment in housing and provide a step change in the pace of development and regeneration, including **new Enterprise Zones**.

#### 2. **Boosting productivity**

- **We will deliver new integrated arrangements to reduce economic inactivity and the welfare bill.** This will include preparing our young people for a lifetime of achievement through inspirational careers and enterprise services, and enabling any disengaged young people and adults to gain and progress in work. Through our activities we will achieve your commitments across a number of areas including Apprenticeship and traineeship starts, disability employment and welfare reform.
- **Working with the LEPs we will support the development of a highly-skilled workforce, with employers in the driving seat working together to address shortfalls in technical and professional skills (particularly in STEM).** This will



include seeking much more influence over FE funding to ensure provision is employer-responsive and unlocks significant private sector investment.

- **Working collaboratively with the LEPs and the private sector we will realise the full potential of business, maximising joint investment opportunities and consolidating and improving support to business throughout the area.** This will strengthen existing, and create new, innovation and growth hubs, improve university-industry collaborations, support high productivity sectors and provide a stronger platform for effective joint working with national agencies, such as UKTI and Innovate UK.
- **We will drive economic growth through University and private sector-based initiatives to increase the performance of the area's creative and knowledge-intensive businesses,** leveraging the investments being made by BIS and Innovate UK. We will bring forward a proposal for a University Enterprise Zone to exploit our competitive advantages in the maritime, aerospace, high-technology, digital and knowledge sectors.

### 3. Investing in infrastructure

- **Working with a 10-year committed budget, we will deliver a modern transport system with a sustainable future, securing significant transport improvements across the whole network, including locally managed motorways, to increase productivity, boost business confidence, support the delivery of housing and maximise efficient use of public money.** With long-term 'infrastructure guarantees' from Network Rail and Highways England, our locally-led approach will support housing delivery and improve connectivity to London, along the South Coast, and across the Solent to and across the Isle of Wight.
- Building on the market-leading 'Solent Go' initiative, **we will deliver an integrated smart ticketing transport system,** improving our customer and tourism offer, and provide a more flexible and integrated system of local bus, rail, ferry services, including between the mainland and Isle of Wight.
- **To deliver increased productivity, economic growth and accelerated house building we will seek to retain 100% business rate growth.** Together with other funding sources including a clear commitment to continue the New Homes Bonus, this will overcome existing financial barriers to viability and provide the essential mix of funding streams to enable us to commit to long-term infrastructure investment. To cement this growth potential, we will also seek precepting powers for the Combined Authority specifically for enabling high-productivity business growth, de-risking of major projects and inward investment into the area.
- **We will deliver a step-change improvement in digital access for businesses, residents and public services across the area.** This will boost business productivity, complete the roll-out of superfast broadband to rural areas, stimulate the 4G/5G markets, enhance interoperability across health and social care and deliver greater public sector efficiencies.
- **We will deliver local solutions for renewable and low-carbon energy generation and distribution, and energy efficiency, using public and private funding sources.** This will create new business opportunities and jobs in our area and capitalise on the Isle of Wight's specialism in this sector.



#### 4. Transforming public services

- **We will improve health and wellbeing outcomes for the population through integrating commissioning and delivery of health and social care services.** We will deliver a more efficient health and social care offer, at better value to residents. Working with our health partners and the public, we will make more efficient use of our assets across the public sector estate as part of a whole place approach to property and asset management. We will pioneer delivery of innovative, interoperable digital solutions, enabling people to access more joined up digital services building on our successful work to date. We will support a more sustainable health and social care workforce by using staff more flexibly. For the future, we will further support this workforce by ensuring we have the right skills and investment linked to our broader economic development and skills agenda, recognising the vital economic role of health and social care industry employers. Together we have unique scale and combined spending power to deliver better local services and further sustainable efficiencies. We will explore innovative funding mechanisms, to support new models of care, extending successful work already happening across existing vanguard sites and through the Better Care Fund. Health partners are committed to better understanding the devolution agenda over the coming months.
- **We will simplify public access, increase local accountability, public engagement and efficiency through improved working between councils in the Hampshire and Isle of Wight area.** We will increasingly share premises and staff, join up services, and identify and agree opportunities to delegate or devolve functions from county to district councils in keeping with the principles of subsidiarity and local customer focus.
- **We will undertake a full governance review, exploring all options including a Combined Authority with a directly elected mayor as well as other forms of democratic governance such as committee governance and executive arrangements, to determine the most appropriate, robust and cost-effective governance solution for the Hampshire and Isle of Wight area.** This will be developed on the basis of partners' agreement to support proposals for a Hampshire and Isle of Wight Combined Authority, building on partners' existing powers, responsibilities and boundaries, and the outcome of our negotiations with Government.



<b>DECISION-MAKER:</b>	CABINET COUNCIL		
<b>SUBJECT:</b>	EDUCATION & CHILDREN'S SOCIAL CARE CAPITAL PROGRAMME 2015/16 & 2016/17		
<b>DATE OF DECISION:</b>	15 SEPTEMBER 2015 16 SEPTEMBER 2015		
<b>REPORT OF:</b>	CABINET MEMBER FOR EDUCATION AND CHILDREN'S SOCIAL CARE		
<b><u>CONTACT DETAILS</u></b>			
<b>AUTHOR:</b>	<b>Name:</b>	<b>Robert Hardy</b>	<b>Tel:</b> 023 8083 3347
	<b>E-mail:</b>	robert.hardy@southampton.gov.uk	
<b>Director</b>	<b>Name:</b>	<b>Hilary Brooks</b>	<b>Tel:</b> 023 8083 4899
	<b>E-mail:</b>	hilary.brooks@southampton.gov.uk	
<b>STATEMENT OF CONFIDENTIALITY</b>			
N/A			

## SUMMARY

This report sets out proposals for the Council's spending priorities within the Capital Programme for 2015/16 and future years, in line with Council priorities.

The report seeks approval to add £6.6M of expenditure to the Education and Children's Social Care (E&CSC) Capital Programme. This report also seeks approval for spend of £6.6M of expenditure within the E&CSC Capital Programme for works taking place in 2015/16 and 2016/17.

The approvals required for Springwell School form part of a separate and detailed report on the Cabinet/Council agenda. Therefore, these approvals and financial amounts are not included within this report or recommendations.

## RECOMMENDATIONS:

**CABINET** are requested:

- (i) To note the contents of this report and the request for approval from Council.

**COUNCIL** are requested:

- (i) To add, in accordance with Financial Procedure Rules, capital variations totalling £2.006M to the E&CSC Capital Programme from the non-ringfenced Department for Education Basic Need capital grant;
- (ii) To add, in accordance with Financial Procedure Rules, a sum of £3.328M to the E&CSC Capital Programme, to the Capital Maintenance programme, as detailed in Appendix 1 funded from non-ringfenced Department for Education Capital Maintenance

- grant;
- (iii) To add, in accordance with Financial Procedure Rules, a sum of £1.266M to the E&CSC Capital Programme, to the School Expansions: Phase 3 programme as detailed in Appendix 1, funded from non-ringfenced Department for Education Basic Need capital grant;
- (iv) To approve, in accordance with Financial Procedure Rules, capital expenditure of £6.6M, phased £4.288M in 2015/16 and £2.312M in 2016/17, within the E&CSC Capital Programme to carry out works as detailed in Appendix 1. This includes approval for expenditure on Primary Review Phase 3.

## **REASONS FOR REPORT RECOMMENDATIONS**

1. The Council has a number of priorities for investment within the E&CSC portfolio, which are highlighted within this report. As such, the above recommendations seek to ensure that the resources available to the Authority are allocated to these proposals, in order that the relevant projects can be commenced. This relates directly to the Executive Commitment to *'invest to ensure good local schools'*.

## **ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

2. The proposals contained within this report represent the means by which the Council can best deliver its stated objectives and responsibilities in terms of school organisation and estate maintenance. The option of not carrying out these proposals would necessarily result in a delay in project commencement and, potentially, a failure to deliver on key objectives for the current financial year and beyond.
3. All of the capital schemes proposed within this report have significant priority and require immediate investment. The rationale underpinning each scheme differs from programme to programme, as set out below:
- Capital Maintenance – based on the need to undertake significant works relating to health & safety and statutory compliance issues.
  - School Expansion – based on the need to provide sufficient pupil places to meet demand, in line with the Council's statutory duty in this respect.

## **DETAIL (Including consultation carried out)**

4. The investment proposals for Education & Children's Social Care for 2015/16 and beyond are as follows:
- Capital Repairs and Maintenance**
5. **R&M Planned Programme (£2,250,000 - 2015/16 & £350,000 - 2016/17)**
- There is presently a backlog maintenance schedule of approximately £20m at maintained schools in Southampton. Many of these condition-related items have a direct bearing on schools' ability to function (e.g. boilers, roofs, windows) and, as such, it is important that capital is set aside on an annual basis to address the most pressing of these demands. The capital allocation proposed by this report will deal with just over half of Priority 1 issues identified in maintained schools' condition surveys.

It is important that a certain element of the identified funding is “held back”, in order to provide for unforeseen issues/events that may arise throughout the course of the year, such as emergency roof repairs or boiler replacement, over and above the planned programme. In the event of an unforeseen occurrence, in the first instance, the current E&CSC planned capital programme will be looked at to see if any reprioritisation can be made before drawing on this budget allocation.

6. Asbestos Management (£250,000 - 2015/16)

The Council has a statutory responsibility to provide an ongoing programme of asbestos management for all its maintained schools that are affected by this issue. The cost of this inspection and works programme is generally stable from each financial year to the next.

7. Schools Access Initiative (£150,000 - 2015/16)

The Council has an ongoing statutory responsibility to provide accessibility to educational facilities for children with disabilities, which requires adaptations to be made to school buildings. This programme of work is reactive, with money being spent in response to requests from schools throughout the course of a given year. Previous examples of work carried out include the provision of access ramps, accessible toilets, stair lifts and changing benches. Again, the level of spend is generally consistent, although there is a gradual tend for expenditure to increase year-on-year, as the numbers of children with disabilities educated within a mainstream setting increases.

8. Project Management (£80,000 - 2015/16)

The cost of additional project management time for these proposals is £80,000 for 2015/16. This will fund three existing Project Manager posts in the Strategy & Capital Programme Team in the People Directorate.

9. Health and Safety (incl. Fire Risk Assessments) (£248,000 - 2015/16)

Contractual delays in 2014/15 means that the programme of post-FRA implementation is behind schedule and additional costs will need to be met this year, having underspent (due to the delays) in 2014/15. An ongoing programme of wider H&S compliance works has been agreed.

**School Expansions: Phase 3**

10. Current pupil forecasting data indicates that the 2015/16 Year R intake represents a peak year for demand met by the capacity already built into the system under Primary Review: Phase 2. After this peak year (i.e. from 2016/17 onwards), pupil numbers are forecast to drop back. In practice this year's admissions process highlighted that although this position is true for the city as a whole (with 96% of on-time applications being allocated one of their three preferred schools), there was a significant shortfall of places in the Woolston/Weston area.

This has resulted in the creation of a bulge class in that area for 2015/16 and the need to increase capacity on a more sustainable basis for 2016/17 and beyond. This second issue will be the subject of a separate report.

11. Weston Park Primary - Bulge Class (£100,000 – 2015/16)

This enables us to meet the short-term needs for Year R capacity in this part

of the East planning area.

12. The Polygon School expansion – Morris House (£456,000 – 2015/16)  
This enables us to purchase Morris House from Southern NHS Trust to meet the needs of The Polygon School for additional provision; to provide an evening and weekend base for activities related to the Restorative Practice Network sponsored by the Youth Offending Service and for the Headstart programme, which is funded by the BIG Lottery
13. Start Point Sholing – to accommodate Springwell Special School 2015/16 Year R intake (£110,000 – 2015/16)  
These works are required to provide accommodation for the Springwell 2015 Year R group of 24 children who could not be admitted to the Springwell main school site due to the failure of the tendering process earlier this year. Some adaptations to staff accommodation at Springwell are also included as these could not be made at the Sholing site.
14. Bitterne Park planning obligations (£200,000 – 2015/16)  
Bitterne Park Secondary School is being re-built and its capacity expanded from 1,500 to 1,800 under the Priority Schools Building Programme, funded by the DfE and delivered by the Education Funding Agency. As a result of the expansion, it is likely that the planning approval will require SCC to make adaptation to highways and access arrangements. This sum is to cover potential costs, including legal fees, relating to the likely obligations.
15. Springhill Primary Academy School one modular building (£50,000 – 2015/16 & £350,000 – 2016/17)  
This allows for expansion by one bulge class to meet the forecast shortfall of places in the Central planning area. This is subject to further discussions with the Trust and the Diocese before agreement to proceed can be reached, but there is agreement in principle.
16. Springwell Special School Expansion (£1.3M)  
This additional allocation for the scheme is the subject of a separate report elsewhere on this agenda, following the addition of £1.4M approved by Cabinet in March 2015.

**Phase 3 schemes to be the subject of future business cases for 2016/17**

17. St Patrick's Catholic Primary (£203,000 – 2016/17)  
This is to fund an additional classroom, which forms the final element of expansion of this school, which although drawing on a city-wide catchment, will help meet the shortfall of places in the East planning area.
18. Bitterne Park Autism Resource Base - ARB (£150,000 – 2016/17)  
At present the school operates an ARB to support pupils with high levels of assessed Special Educational Needs, including those with Statements or Education Health & Care Plans. The specialist provision within the current buildings will not be replicated as part of the PSBP work referred to above. One of the current school buildings can be retained and refurbished to provide this resource (and offers the opportunity to expand the capacity of the ARB from 9 to up to 20 pupils). This work would be managed under a

formal agreement between SCC and the EFA as part of their larger contract to extract maximum value for spend to avoid the loss of this provision and to have in place the capacity to expand that will be needed as the secondary age population increases.

### **Scheme Variations**

19. The following approved schemes under the Primary Review Phase 2 have significant variations to the agreed budgets from within the DfE Basic Need capital grant. Scheme by scheme are summarised in Appendix 1. Further work is underway to account for some of the significant differences between the costs on which the original approvals were sought and the detailed costs now in place.
20. Tanners Brook Junior (£32,000 - 2015/16)  
This scheme covers both the costs of the relocation of the community facilities and a (now reduced) scale of expansion of numbers, based on lower demand for Year R places. A small increase of £32,000 is required for 2015/16.
21. Shirley Warren Primary School (£260,000 - 2015/16)  
This scheme is to convert the old portage room into a classroom and build a new class above the year R playground and convert the staffroom to another classroom.
22. Fairisle Infant & Nursery Schools (£189,000 - 2015/16)  
This is the cost of a two classroom modular build to create the agreed additional capacity. The sum originally sought and approved amounted to only half the (now accurately) estimated cost.
23. Fairisle Junior (£550,000 in 2016/17)  
This is the cost of a four classroom expansion. The sum originally sought and approved amounted to only half the (now accurately) estimated cost.
24. Bitterne Manor Primary (£96,000 - 2015/16)  
Internal alterations will provide one additional bulge classroom (roofing works at £220,000 are being funded from within the agreed R&M budget).
25. St John's Primary & Nursery (£418,000 reduction in 2015/16 & 2016/17)  
There is a significant reduction in the costs of this scheme in both this year and next, compared to the previously approved budget. The reduction totals £418,000.
26. Portswood Primary (additional £100,000) (2016/17)  
Following the failure of the modular-build tendering process earlier this year (which has resulted in the school having to make temporary arrangements for Sept 2015) a re-tendering exercise involving a specification for a traditional build to provide the permanent increase in capacity at the school will be undertaken and provision is sought for an additional sum to be added to the approved capital allocation in anticipation of potential higher costs.
27. Valentine Primary School Westwood Block (£341,000) (2016/17)  
The EFA will be re-building the existing block as part of the PSBP Phase2 and this budget provision is to enable us to add up to three additional

classrooms since the EFA funding is for like-for-like replacement only. This additional capacity is part of the agreed programme but implementation delayed to fit with EFA timescale.

28. Sholing Junior (£747,000) (2016/17)

This is to increase capacity by four classrooms at significantly increased cost to the original estimate. The sum originally sought and approved amounted to only half the (now accurately) estimated cost.

**RESOURCE IMPLICATIONS**

**Capital/Revenue**

29. The changes to the programme contained in this report are summarised in the table below and detailed in *Appendix 1*.

	<b>Additions £000s</b>
2015/16	4,288.0
2015/16 (Springwell phase 1 already added)	1,400.0
2014/15 Others	480.6
2016/17	3,612.0
<b>Total</b>	<b>9,780.6</b>

30. It is proposed that the additional expenditure will be funded from the following sources and it is anticipated that the 2015/16 funding will be received in advance of expenditure taking place:

<b>Funding Source</b>	<b>Confirmed £000's</b>
Capital Maintenance Grant 2015/16	4,614.0
Basic Need Grant 2015/16	4,709.0
Basic Needs Grant 2016/17 Provisional	480.6
<b>Total</b>	<b>9,803.6</b>

31. The revenue costs of all schools are met from the Individual Schools Budget funded by the Dedicated Schools Grant (DSG). The amount of DSG that the authority receives each year is based on the number of children in the city. If the city's overall numbers grow, this will result in an increase in the amount of grant received which can be passed onto schools via budget shares calculated using Southampton's School Funding Formula.

**Property/Other**

32. These proposals will assist in reducing the current overall backlog maintenance and improve capacity at key schools.

**LEGAL IMPLICATIONS**

**Statutory power to undertake proposals in the report:**

33. The power to provide and maintain educational facilities as proposed in this report is set out in the Education Act 1996.

**Other Legal Implications:**

34. The proposals set out in this report are brought forward having regard to the Council’s statutory responsibilities as a duty holder for health & safety in schools in accordance with the Health & Safety at Work Act 1974 and associated secondary legislation. Provisions for the increase of security of school sites are designed having regard to the Council’s duties under s.17 Crime & Disorder Act 1998 (exercise of functions having regard to the need to reduce or eliminate crime or disorder). All services and works will be procured and implemented in accordance with national procurement legislation and the Council’s Contract Procedure Rules and having regard to the Councils duties under the Equalities Act 2010.

**POLICY FRAMEWORK IMPLICATIONS**

35. The capital investment proposed for Southampton’s schools within this report will contribute to the outcomes of both the 14-19 Strategy and Children & Young People’s Plan by improving the condition, suitability and efficiency of the City’s school estate as well as meeting the Executive Commitment to invest in schools. Some of the investment that is brought forth under these proposals will have to be mindful of the Local Plan and Local Transport Plan. Alignment of the proposals with the aims of this plan will be achieved through the involvement of relevant officers on the appropriate project steering group(s).

**KEY DECISION?** Yes

<b>WARDS/COMMUNITIES AFFECTED:</b>	All
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**SUPPORTING DOCUMENTATION**

**Appendices**

1.	Education & Children’s Social Care Capital Programme Summary
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**Documents In Members’ Rooms**

1.	None
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**Equality Impact Assessment**

Do the implications/subject of the report require an Equality Impact Assessment (EIA) to be carried out?	No
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**Other Background Documents**

**Equality Impact Assessment and Other Background documents available for inspection at:**

Title of Background Paper(s)	Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)
1. None	





Cost Centre	Project Title	Approved Programme Funding		Additional New Requirements To Be added to council report		
		Budget 2015/16	Budget 2016/17	Budget 2015/16	Budget 2016/17	Total
E5004	Primary Review P2 Kanes Hill Primary School	2,000				
E5005	Primary Review P2 Shirley Warren Primary School	152,000		260,000		260,000
E5007	Primary Review P2 Moorlands Primary School	1,000				0
E5011	Primary Review P2 Fairisle Infant & Nursery	211,000		189,000		189,000
E5017	Primary Review P2 Valentine Primary School Westwood Block	699,000	30,000		341,000	341,000
E5018	Primary Review P2 Sholing Junior	703,000	30,000		747,000	747,000
E5019	Primary Review P2 Tanners Brook Junior	103,000	445,000	32,000		32,000
E5020	Primary Review P2 Fairisle Junior	50,000	700,000		550,000	550,000
E5022	Primary Review Contingency	7,000		93,000		93,000
E5024	BMW Management	5,000				0
E5026	Expansion Of Bevois Town Primary	31,000				0
E5027	Expansion Of St Johns Primary & Nursery	1,492,000	126,000	-292,000	-126,000	-418,000
E5028	Expansion Of Springwell school	16,000				0
E5030	Portswood Primary Expansion	473,000	10,000		100,000	100,000
E5031	Bitterne Manor Primary Expansion	69,000		96,000		96,000
E5032	Mansbridge Primary Expansion	50,000				0
E5035	Great Oaks Special School Expansion	82,000				0
E7202	Pupil Referral Unit Capital	14,000		16,000		16,000
E7205	Solar PV Resources Project	189,000				0
E7206	Renewable Heat Incentive	14,000				0
E7209	Chamberlayne Capital Maintenance	52,000				0
E7214	Upper Shirley High	2,000				0
E7216	R&M Planned Programme	103,000				0
E7220	Early Years Expansion Programme	644,000				0
E7230	UIFSM Kitchen	3,000				0
E7231	UIFSM Dining	68,000				0
E7301	Bitterne Park Infant school Roof	1,000				0
E7307	Swaythling Primary Drainage	38,000				0
E8060	Newlands Primary Rebuild Project	67,000				0
E8134	Middlecroft Lane Loft Extension	3,000				0
E8160	ICT Harnessing Technology Grant	28,000				0
E8185	Civil ServiceSports Ground	58,000				0
E9031	School Devolved Capital	437,000				0
E9054	Academies Management	92,000				0
E9058	Bitterne Park 6th Form	242,000				0
E9061	Mayfield Academy	122,000				0
E9062	Lordshill Academy	308,000				0
E9093	Increased Places St Marys Primary P2	160,000				0
E9094	Increased Places at Mount Pleasant jnr	26,000				0
E9120	Secondary School Expansion -Feasibility	100,000				0
E5037	Springwell build -phase 1 -not approved to spend yet	1,400,000			1,300,000	1,300,000
E7203	Health & Safety Capital	515,000				0
E7204	School Capital Maintenance	58,000				0
E7217	R&M Planned Programme 14-15	989,000	247,000			0
E9022	School Access Initiative	45,000				0
E9117	Asbestos Removal	80,000				0
	<b>Sub-total Approved Schemes</b>	<b>10,004,000</b>	<b>1,588,000</b>			
	<b>Sub-total Variations</b>			<b>394,000</b>	<b>2,912,000</b>	<b>3,306,000</b>
E7203	Health & Safety Capital			248,000		248,000
E7204	School Capital Maintenance			80,000		80,000
E7217	R&M Planned Programme 14-15			2,250,000	350,000	2,600,000
E9022	School Access Initiative			150,000		150,000
E9117	Asbestos Removal			250,000		250,000
	<b>Sub-total Capital Maintenance</b>	<b>0</b>	<b>0</b>	<b>2,978,000</b>	<b>350,000</b>	<b>3,328,000</b>
NEW PROJECT	Weston Park Primary School			100,000		100,000
NEW PROJECT	Bitterne Park Secondary Building programme -planning contribution			200,000		200,000
NEW PROJECT	Springhill Primary Academy School one modular building			50,000	350,000	400,000
NEW PROJECT	Polygon School Expansion at Morris House			456,000		456,000
NEW PROJECT	Remedial works at Sholing - spring well intake 2015			110,000		110,000
	<b>Sub-total New Schemes</b>	<b>0</b>	<b>0</b>	<b>916,000</b>	<b>350,000</b>	<b>1,266,000</b>
	<b>Total</b>	<b>10,004,000</b>	<b>1,588,000</b>	<b>4,288,000</b>	<b>3,612,000</b>	<b>7,900,000</b>
	<b>Changes to the Programme</b>					
	2015/16					4,288,000
	2016/17					3,612,000
	Sub-total					7,900,000
	2015/16 (Springwell phase 1 already added)					1,400,000
	2015/16 Others					480,621
	<b>Total</b>					<b>9,780,621</b>

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<b>DECISION-MAKER:</b>	CABINET COUNCIL		
<b>SUBJECT:</b>	EXPANSION OF SPRINGWELL SPECIAL SCHOOL		
<b>DATE OF DECISION:</b>	15 SEPTEMBER 2015 16 SEPTEMBER 2015		
<b>REPORT OF:</b>	CABINET MEMBER FOR EDUCATION AND CHILDREN'S SOCIAL CARE		
<b><u>CONTACT DETAILS</u></b>			
<b>AUTHOR:</b>	<b>Name:</b>	Robert Hardy	Tel: 023 8083 3347
	<b>E-mail:</b>	Robert.hardy@southampton.gov.uk	
<b>Director</b>	<b>Name:</b>	Hilary Brooks	Tel: 023 8083 4899
	<b>E-mail:</b>	Hilary.brooks@southampton.gov.uk	
<b>STATEMENT OF CONFIDENTIALITY</b>			
None			
<b>BRIEF SUMMARY</b>			
<p>This report sets out the proposal for increased capacity at Springwell Special School following increased demand on special places. The reports seeks approval to add a further £1.3M of expenditure to the Education &amp; Children's Social care Capital Programme in addition to the £1.4M approved by Cabinet in March 2015. The total scheme is to be phased; £1.1m in 2015/16 and £1.6m in 2016/17.</p>			
<p>The report also provides an update on the position on increasing the capacity at Springwell Special School, following the Cabinet decision on 17<sup>th</sup> March 2015 to add a sum of £1.4m to the Council's capital programme, from the non-ringfenced DfE Basic Need Grant, to achieve this.</p>			
<p>At the time of the March Cabinet report bids were expected in response to a tendering process to create additional Year R capacity in time for September 2015. No bids were received. Since March 2015, a range of actions have been taken to address this problem and these are set out in this paper.</p>			
<b>RECOMMENDATIONS:</b>			
<b>CABINET:</b>			
	(i)	To add, in accordance with Financial procedure Rules, a sum of £1.3M to the Education & Children's Social Care Capital Programme for phase 1 of the expansion of Springwell School funded from non-ringfenced Department of Education Basic Need capital grant.	
	(ii)	To agree for further work to continue so that detailed proposals and costings can be brought back to a future Cabinet meeting on the longer-term plan to create the further capacity required at Springwell School.	

**COUNCIL:**

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| (i) | To approve, in accordance with Financial Procedure Rules, capital expenditure of £2.7M, phased £1.1m in 2015/16 and £1.6m in 2016/17 within the Education & Children's Social Care Capital Programme to carry out work. |
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**REASONS FOR REPORT RECOMMENDATIONS**

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| 1. | <p><b>Current State</b></p> <p>The number of children whose statutory assessment of their Special Needs results in a legally-binding decision to admit them to Springwell School continues to increase. The number of children whose statutory assessment results in a placement at a mainstream school in Southampton also continues to increase. This is largely a result of the changes in age-range and scope of assessment introduced by the Children &amp; Families Act from September 2014.</p>   |
| 2. | <p>The Council's revenue funding to meet costs in the High Needs Block has also increased significantly for the current financial year and beyond. This has been achieved by transferring resources from the schools block, following consultation with the Schools Forum as additional resources have not been provided for within the Dedicated Schools Grant, (DSG). Further, the current and anticipated increase in demand in special school places will continue to put pressure on High Needs budgets as there no additional money is expected from future years DSG allocations.</p>   |
| 3. | <p>Separate work has also been undertaken to create a forecasting model for the future, which the authority previously lacked, and this will be used to guide proposals for further development of special school capacity and provision.</p>  |
| 4. | <p><b>Provision for Year R in Sept 2015</b></p> <p>Once no bids were received for the Year R provision for Sept 2015, a range of alternative temporary solutions were explored. The only viable option that met the requirements of this group of children was a short-term, low-cost adaptation of space at Start Point Sholing. This will accommodate all of the 2015 Year R group, but is not viable as a long-term option for a number of reasons.</p>   |
| 5. | <p>These include the future requirements for the use of this space to accommodate expansion of Start Point provision; the fact that this space would only ever be usable as Year R provision but capacity at Springwell would still need to increase to accommodate these children at Year 1 and above. There are also dis-economies of scale (and cost) for SCC and the school to continue to add further satellite provision to the mix.</p>   |
| 6. | <p>The maximum capital budget requirement to adapt Start Point Sholing as outlined above is £110,000. The request to add funding and approval for this spend has been included in the wider Education &amp; Children's Social Care Capital Programme report that is on the same agenda as this report. This meets the cost of adaptations at Sholing and some staff-related adaptations at Springwell which couldn't be accommodated at Sholing. For September 2015 the 'satellite' Springwell classes at Bassett Green School (agreed as a temporary solution to the equivalent problem last year) return to the use of that school and those children join the rest of Year 1 at Springwell.</p> |

**ALTERNATIVE OPTIONS CONSIDERED AND REJECTED**

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| 7. | If capacity at Springwell Special School is not increased, there are only two |
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	alternative routes open to the Council.
8.	Option 1 - The first would be to direct mainstream primary schools to accept children with high level special needs and to provide ongoing additional revenue support packages to those schools that would have the capacity to accept them. This carries significant financial risks and the risks of legal challenge from those mainstream schools, many of whom already accept children with significant levels of special needs.
9.	A detailed financial estimate of the scale of the revenue pressure related to this option has not been prepared, but can be undertaken. It is likely to be in the region of £500,000 per year. This figure is based on an average cost for additional funding per pupil of £20,000. An estimate of the cost and reputational risks of significant legal challenges by schools is harder to quantify. But we have already seen the number of SEN and Disability Tribunal (SENDIST) cases rising and a significant number of those are requiring us to make placements in independent sector schools as alternatives to local special schools, not placements at mainstream schools.
10.	Option 2- The second option would be to place children in independent sector special schools (or be required to by SENDIST), none of which fall within the city's boundaries. The lowest current annual cost of such a placement is £57,000 for a child attending such a school as a day pupil (not residential) and the council would also be required to support additional daily transport costs in addition to the placement cost.
11.	The current and estimated size of year groups at Springwell is 24 children, equated to an annual revenue placement cost of £1.37m (24 X £57,000) plus additional transport costs.
12.	Other options considered – Other sites for the build have been considered, for example the former school buildings at Eastpoint were considered as part of option appraisal, but rejected due to existing plans for future ownership of the site and income to the authority associated with this.
<b>DETAIL (Including consultation carried out)</b>	
13.	<b>SELECTED OPTION</b> Increased capacity for Sept 2016 (Phase 1) An analysis of the reasons for the lack of bids for the on-site expansion at Springwell, quickly identified that the insistence on an off-site modular construction (which would have required a significant element of adaptation to meet the needs of a special school) acted as the key dis-incentive plus broader market conditions in the construction industry (which affected other bids).
14.	Most options involved increasing the size of the accommodation on the current site, some incorporate the unused field next to the current site. The preferred option agreed with the school leadership and Governing Body involves a two phase expansion.
15.	An option-appraisal and design process has commenced to create a traditional-build extension to the current Springwell site. The total estimated costs for the phase 1 is £2.7m.
16.	In order to proceed with the traditional-build proposal for 2016, a further £1.3m is required to be funded from the Basic Need Grant in addition to the £1.4m already approved by the Cabinet.

17.	The proposed extension will provide an additional 6 classrooms with all ancillary facilities, built to match the style and design of the existing school and directly connected to it. This will enable optimum flexibility in the use of this and the current teaching spaces.
18.	Increased capacity for 2017 and beyond (Phase 2) In discussions with the Head and Governing Body of Springwell school it was clear that the SCC response to increasing demand in the city and the impact on Springwell School over the last three years had been a series of temporary and last-minute solutions rather than a longer-term plan.
19.	Therefore, in commissioning the option appraisal and design of what was required for September 2016, a fuller option appraisal and design process was requested to create proposals for the creation of an expanded school, built in a series of phases to create the long-term capacity that forecasts and demand indicates is required.
20.	An outline costing indicates that this will require up to a further £8.86m in addition to £2.7m phased across two financial years as follows (as shown in table 1): <ul style="list-style-type: none"> <li>• £3m in 2016/17</li> <li>• £5.86m in 2017/18</li> </ul>
21.	At this stage no request for provision has been made for any phase 2 costs in Education and Children's Social care capital programme as the funding source is unclear.

## RESOURCE IMPLICATIONS

### Capital/Revenue

22	The changes to the programme, contained in this report, and those agreed previously at Cabinet, in respect of the increase in capacity at Springwell School (phase 1) are shown in the table 1 below.		
	Table 1 - Summary of changes to the Education & Children's Social Care Capital Programme to increase capacity at Springwell School		
		Phase 1	
		2015/16	2016/17
		£M	£M
	Total Required for Phase 1	1.1	1.6
	Previously added to the programme, (Cabinet Mar 15)		
	To be added as per this report		
			£M
			2.7
			(1.4)
			1.3
23	A summary breakdown of the estimated costs of Phase 1 is shown in table 2 below and a further breakdown on the planned spend is included in Appendix 1.		

Table 2- Budget Estimate for Phase 1 Springwell School		£'000
	New Build	2,017
	Drainage & external works	217
	Site Specific Allowances and abnormals	195
	Risk (design & construction) Allowance	244
	Allowance for survey fees	27
	<b>Total</b>	<b>2,700</b>
24	It is proposed that the additional expenditure will be funded from the non-ringfenced Department for Education Basic Need capital grant in its entirety. All funding will be received prior to expenditure taking place.	
25	As outlined previously within this report of the total £2.7m required to complete phase 1, £1.4m has been previously added by Cabinet to the Education & Children's Social Care capital programme. The residual £1.3M is requested by Cabinet to be added as per this report. Further, the total £2.7M proposed expenditure is required to be approved by Council in order for the scheme to commence.	
26.	The recurring revenue costs associated with the phase 1 increase in capacity at the school are anticipated to be between £0.4M and £0.5M per annum. This will be funded from within the recurrent Dedicated Schools Grant.	
<b><u>Property/Other</u></b>		
27.	None.	
<b>LEGAL IMPLICATIONS</b>		
<b><u>Statutory power to undertake proposals in the report:</u></b>		
28.	The power to provide and maintain educational facilities as proposed in this report is set out in the Education Act 1996.	
<b><u>Other Legal Implications:</u></b>		
29.	None	
<b>POLICY FRAMEWORK IMPLICATIONS</b>		
30.	This relates to the strategic priority for Protecting Vulnerable People and the School Improvement Plan	

<b>KEY DECISION?</b>	<b>Yes</b>	
<b>WARDS/COMMUNITIES AFFECTED:</b>	<b>The school is located in Bitterne Ward but admits children from all areas of the City</b>	
<u>SUPPORTING DOCUMENTATION</u>		
<b>Appendices</b>		
1.	None	
<b>Documents In Members' Rooms</b>		
1.	None	
<b>Equality Impact Assessment</b>		
<b>Do the implications/subject of the report require an Equality and Safety Impact Assessment (ESIA) to be carried out.</b>		<b>No</b>
<b>Other Background Documents</b>		
<b>Other Background documents available for inspection at:</b>		
<b>Title of Background Paper(s)</b>	<b>Relevant Paragraph of the Access to Information Procedure Rules / Schedule 12A allowing document to be Exempt/Confidential (if applicable)</b>	
1.	None	